



**Northeast Ohio
Regional Sewer District**

Lower Shaker Lake Project

EXPLORING OUR LOWER SHAKER LAKE DAM RECOMMENDATION PAST & PRESENT



**Northeast Ohio
Regional Sewer District**

Glad you're here.

JENN ELTING, APR

SENIOR MANAGER OF COMMUNITY & MEDIA RELATIONS

NORTHEAST OHIO REGIONAL SEWER DISTRICT

ELTINGJ@NEORSD.ORG



**Northeast Ohio
Regional Sewer District**

Housekeeping

- Open Houses for additional discussion:
 - Wednesday, August 20, 11A-1P and 5P-7P
 - Cleveland Heights Public Library (Lee Rd.)

neorsd.org/LowerLake



Zoom Q&A

askus@neorsd.org

Kyle Dreyfuss-Wells

CHIEF EXECUTIVE OFFICER, NORTHEAST OHIO REGIONAL SEWER DISTRICT



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Regional Sewer District**

Agenda

- NEORSD's work in the region
- Understanding our Regional Stormwater Management Program
- Lower Shaker Lake in context
 - Doan Brook Watershed
 - Update on Doan Brook Restoration at Horseshoe Park



Agenda (cont.)

- Lower Shaker Lake updates
 - 2021 Stormwater Masterplan recommendations
 - Updated information and analysis
 - 2025 revised recommendation for Lower Lake Dam
 - Costs and next steps

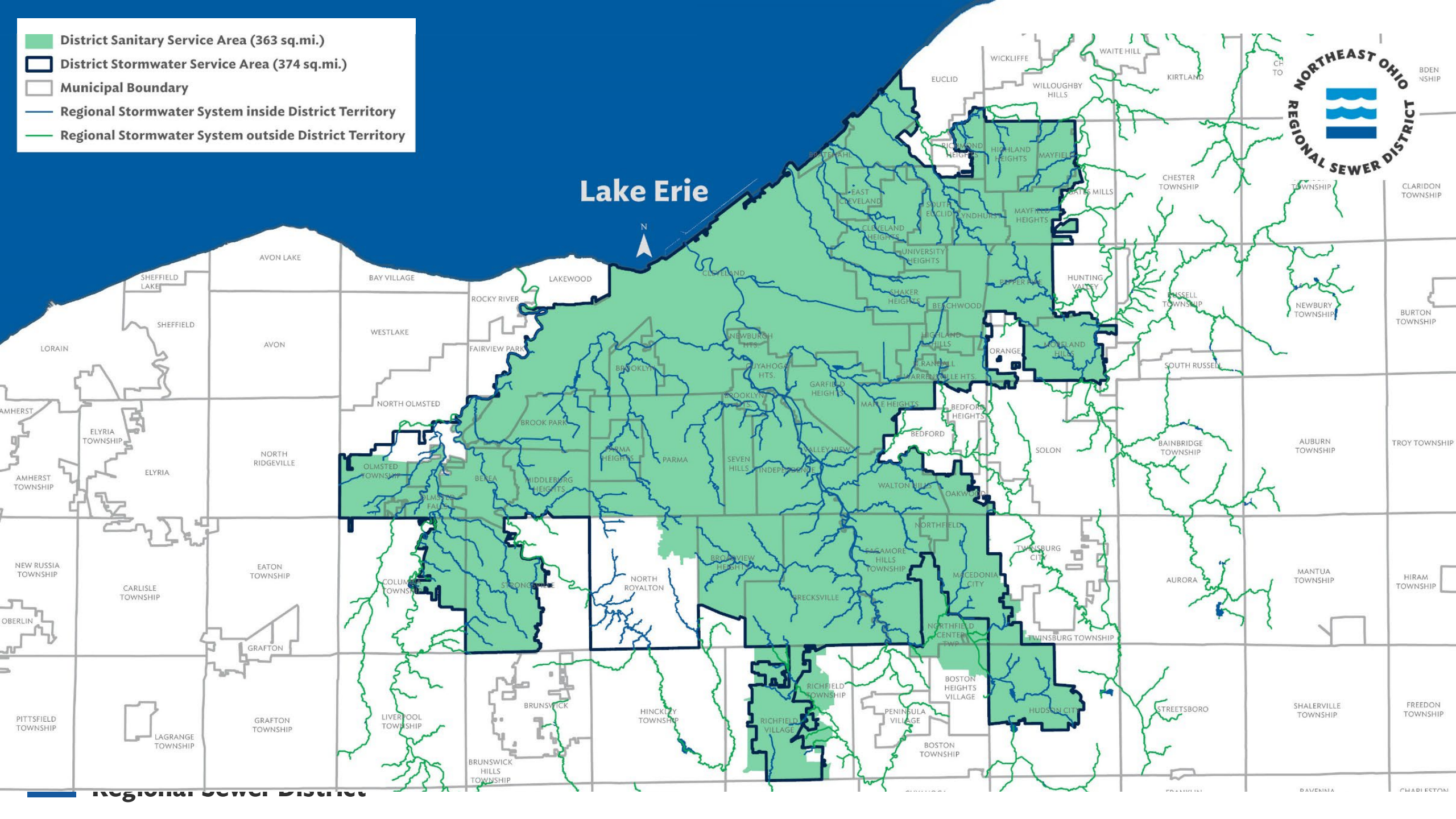


NEORSD: At a glance

- **Services:** Sanitary and stormwater management to the City of Cleveland and 62 municipalities across 4 counties
- **Governance:** Independent political subdivision of the State of Ohio governed by a 7-member Board of Trustees



- District Sanitary Service Area (363 sq.mi.)
- District Stormwater Service Area (374 sq.mi.)
- Municipal Boundary
- Regional Stormwater System inside District Territory
- Regional Stormwater System outside District Territory



Lake Erie





Treatment plants

Easterly Wastewater Treatment Plant

Wastewater treatment

- 3 plants
- 77 billion gallons in 2024
- Certified lab



CSO control

Doan Valley Tunnel construction

Project Clean Lake

- \$3 billion, 25 years
- Cut annual CSO volume by 4 billion gallons
- Sewer fees



Regional Stormwater Management

Willey Creek, Moreland Hills

Addressing flooding, erosion

- \$58 million budget 2024
- Regional approach
- Impervious surface fee



**Northeast Ohio
Regional Sewer District**



WEATHER | ALERT

FLOODING TURNS MLK DR. INTO A RIVER

\$1.4 billion

STORMWATER MANAGEMENT NEEDS ACROSS THE REGION

Matt Scharver

DIRECTOR OF WATERSHED PROGRAMS, NORTHEAST OHIO REGIONAL SEWER DISTRICT

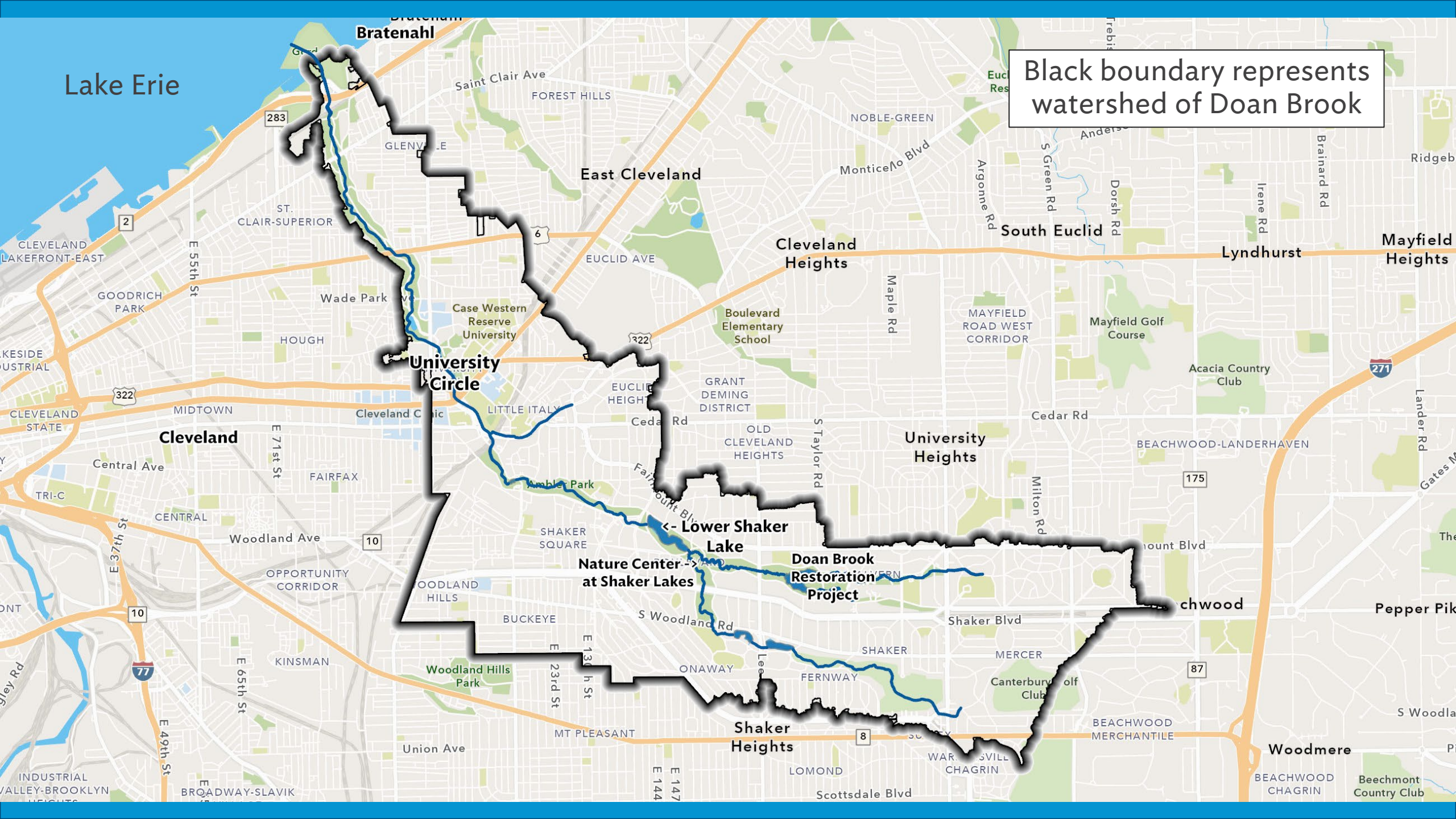


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Lower Shaker Lake in context

- Doan Brook Watershed
- Update on Doan Brook Restoration at Horseshoe Park



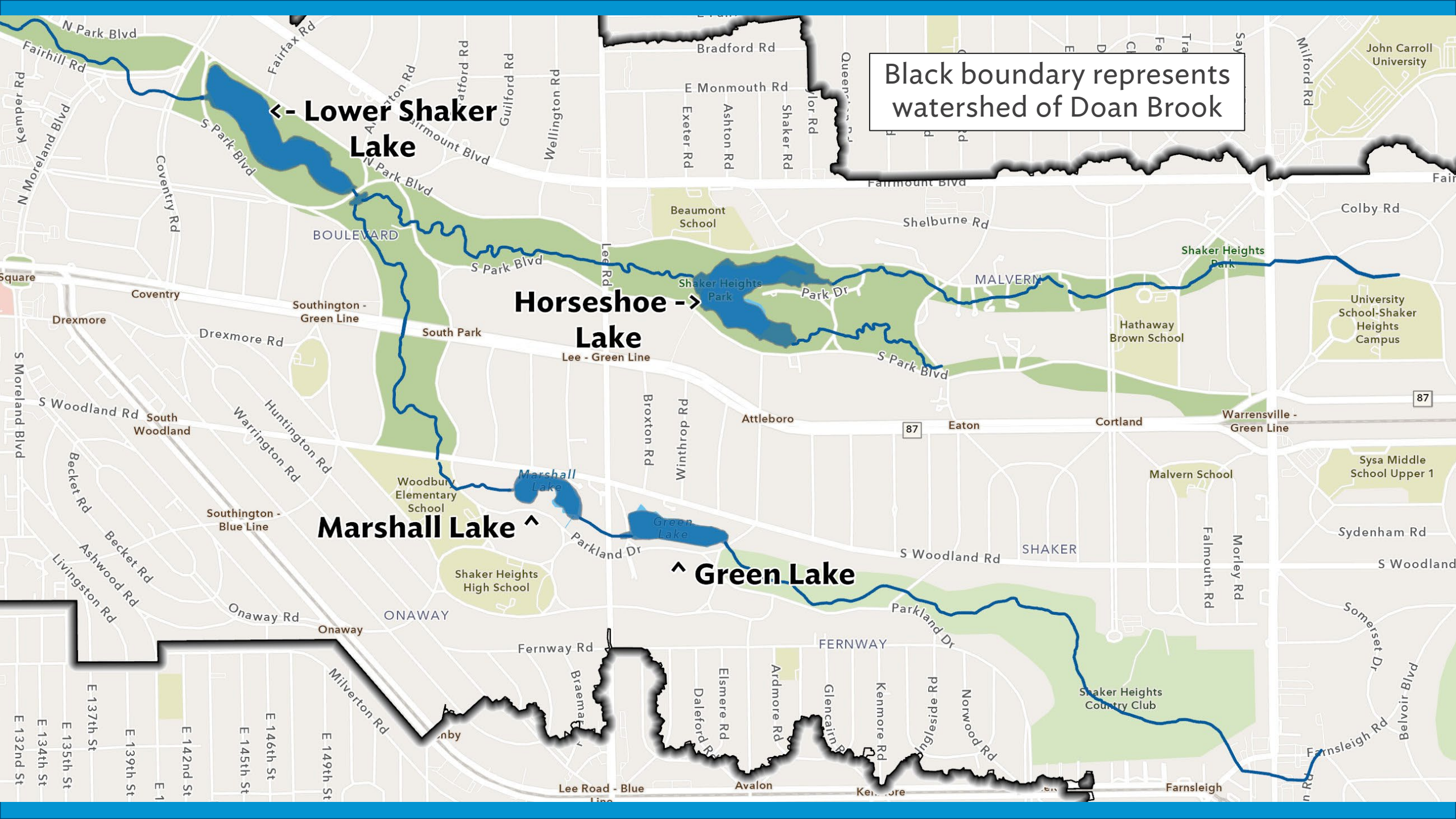


Black boundary represents watershed of Doan Brook

Lower Shaker Lake

Nature Center at Shaker Lakes
Doan Brook Restoration Project

Shaker Heights



Black boundary represents watershed of Doan Brook

← Lower Shaker Lake

Horseshoe → Lake

Marshall Lake ^

^ Green Lake

Doan Brook Restoration at Horseshoe Park

- 100% design plans submitted, moving through approvals
- Construction to start in early 2026
- Project includes plantings, trails, nature play area, sensory garden, outdoor classroom, overlooks
- Estimated Construction Costs:
 - NEORSD: \$23,964,782
 - Cities: \$7,198,110







**Northeast Ohio
Regional Sewer District**

DOAN BROOK RESTORATION AT HORSESHOE PARK
90 PERCENT DESIGN, CONCEPTUAL RENDERING

Lower Shaker Lake findings from Stormwater Master Planning to today.

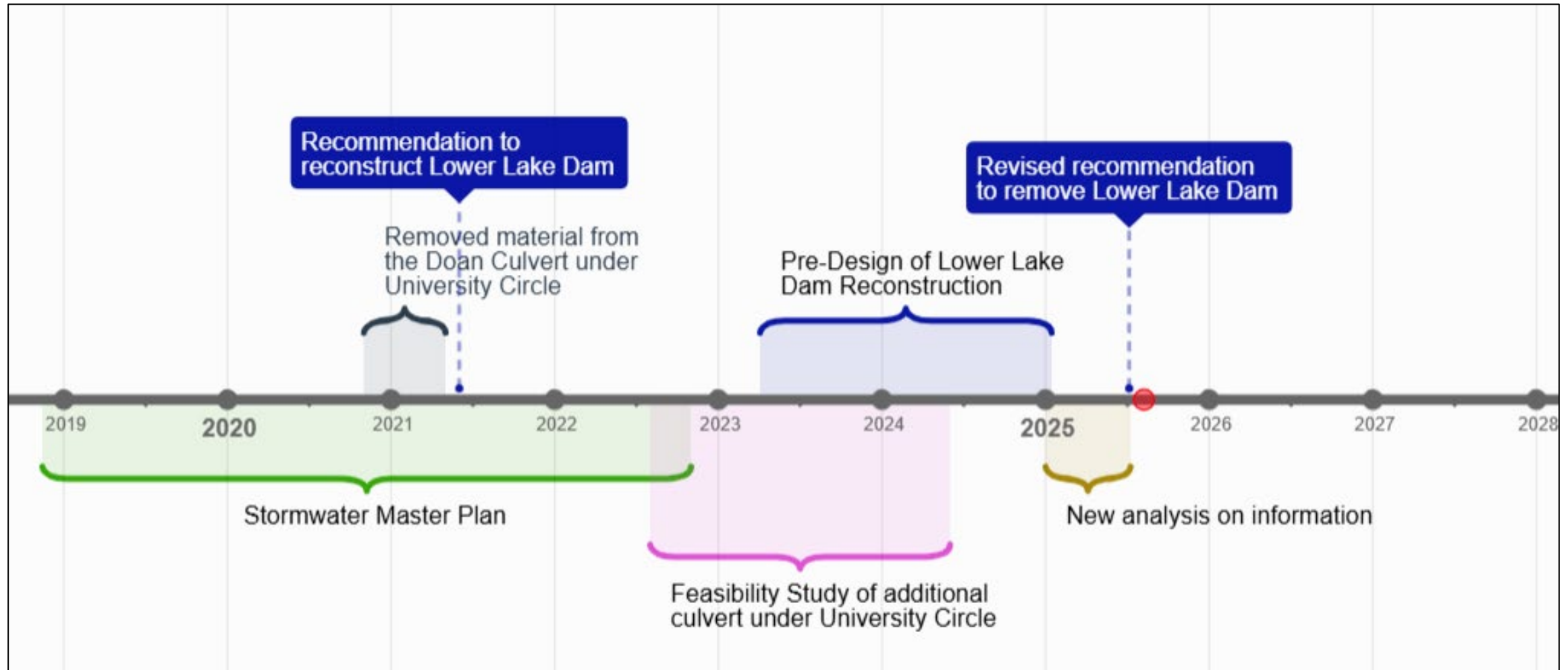


Lower Shaker Lake Timeline

- 2021 Stormwater Masterplan findings
- 2023 Dam Reconstruction Pre-Design
- Updated information and analysis
 - Additional Culvert in University Circle Study
 - Model updates
- 2025 revised recommendation for Lower Lake Dam
 - Costs and next steps



Lower Shaker Lake Timeline



Stormwater Master Plan Findings: Doan Brook Watershed Concerns

- Lower Shaker Lake Class I High Hazard dam is out of compliance
- Flooding at Lower Shaker Lake and in University Circle



Lower Lake Class I High Hazard Dam: Roles and Responsibilities*

- **Ohio Department of Natural Resources (ODNR):**
Assess, enforce State of Ohio dam compliance

Lower Lake Class I High Hazard Dam: Roles and Responsibilities*

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Assess, enforce State of Ohio dam compliance
- **Shaker Heights and Cleveland Heights:** Dam operators;
responsible to comply with ODNR standards

Lower Lake Class I High Hazard Dam: Roles and Responsibilities*

- **Ohio Department of Natural Resources (ODNR):**
Assess, enforce State of Ohio dam compliance
- **Shaker Heights and Cleveland Heights:** Dam operators;
responsible to comply with ODNR standards
- **City of Cleveland:** Property owner; long-term lease to
Cities of Shaker Heights and Cleveland Heights

Lower Lake Class I High Hazard Dam: Roles and Responsibilities*

- **Ohio Department of Natural Resources (ODNR):**
Assess, enforce State of Ohio dam compliance
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- **City of Cleveland:** Property owner; long-term lease to
Cities of Shaker Heights and Cleveland Heights
- **NEORSD:** Regional Stormwater Management Program



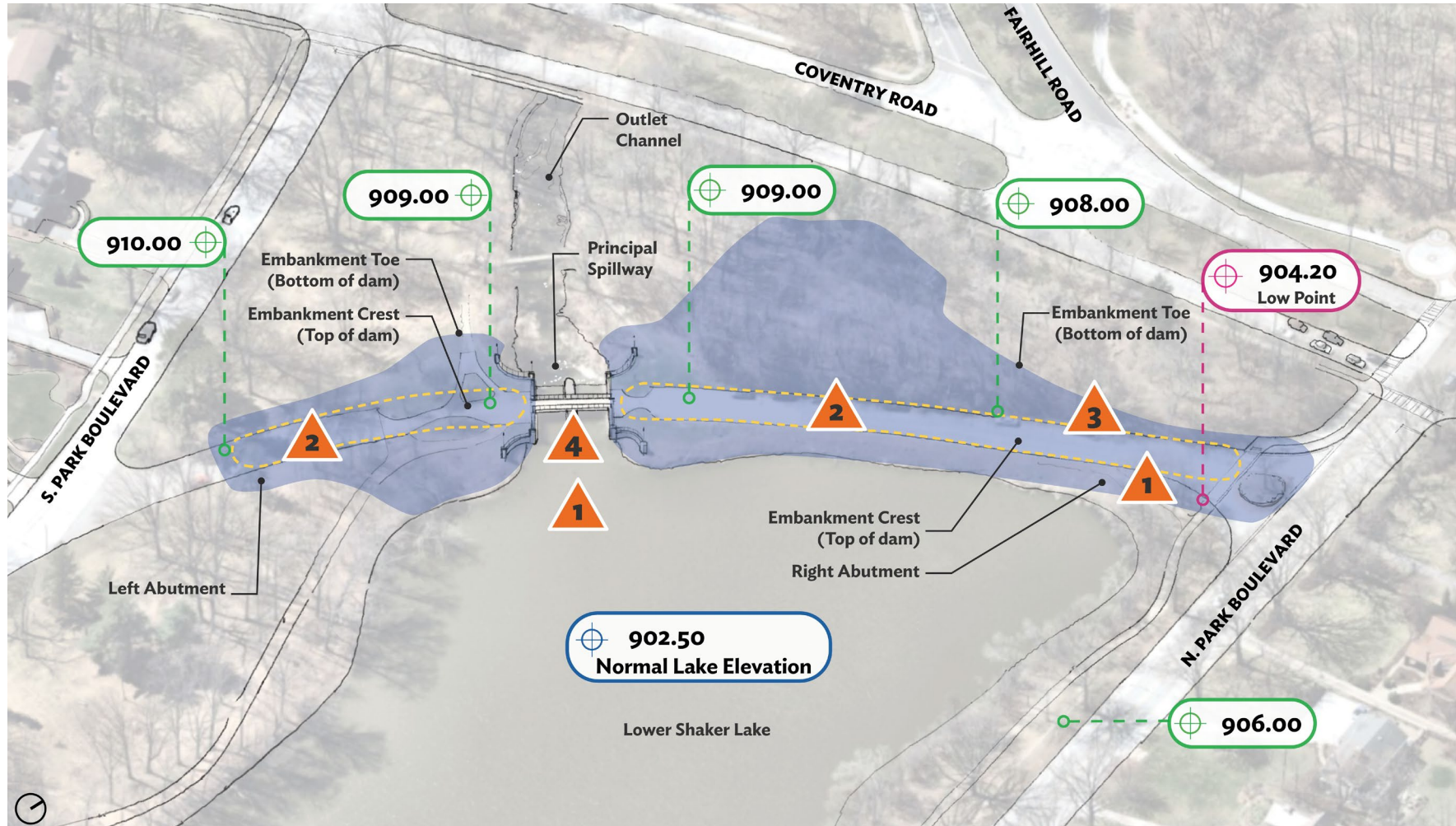
Lower Lake Class I High Hazard Dam

Status: Non-compliance with State Regulations, ODNR Class I High Hazard Dam

- Not built to modern engineering standards
- Failure would result in probable loss of life and property damage
- Cannot pass Probable Maximum Flood
- Must reconstruct or remove, per ODNR



Lower Lake Class I High Hazard Dam Safety Deficiencies*



Dam Safety Deficiencies

- 1** Inadequate Spillway Capacity
- 2** Inadequate Embankment Protection & Uneven Crest Elevation
- 3** Inadequate Embankment Stability/Seepage
- 4** Inadequate Masonry Spillway Stability

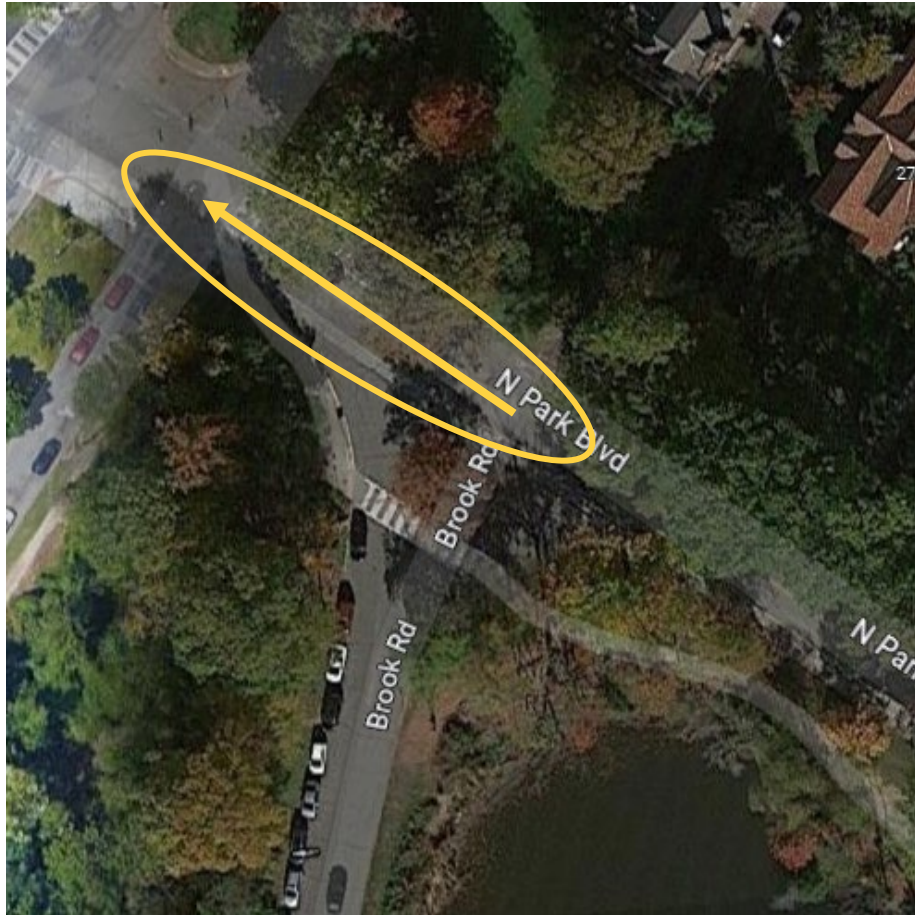
 **Embankment Limits**

Stormwater Master Plan Findings: Doan Brook Watershed Concerns

- Lower Shaker Lake Class I High Hazard dam is out of compliance
- Flooding at Lower Shaker Lake and in University Circle



Flooding at Lower Lake, North Park Overtops July 17, 2021*



S1: Existing, current conditions without Horseshoe Dam

1-yr inundation (1.9" 24-hrs)

2-Dimensional Mesh Stormwater Modeling

Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



S1: Existing, current conditions without Horseshoe Dam
2-yr inundation (2.3" 24-hrs)

2-Dimensional Mesh Stormwater Modeling

Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



S1: Existing, current conditions without Horseshoe Dam
5-yr inundation (2.9" 24-hrs.)

2-Dimensional Mesh Stormwater Modeling

Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



S1: Existing, current conditions without Horseshoe Dam
10-yr inundation (3.4" 24-hrs.)

2-Dimensional Mesh Stormwater Modeling

Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



S1: Existing, current conditions without Horseshoe Dam
25-yr inundation (4.1" 24-hrs.)

2-Dimensional Mesh Stormwater Modeling

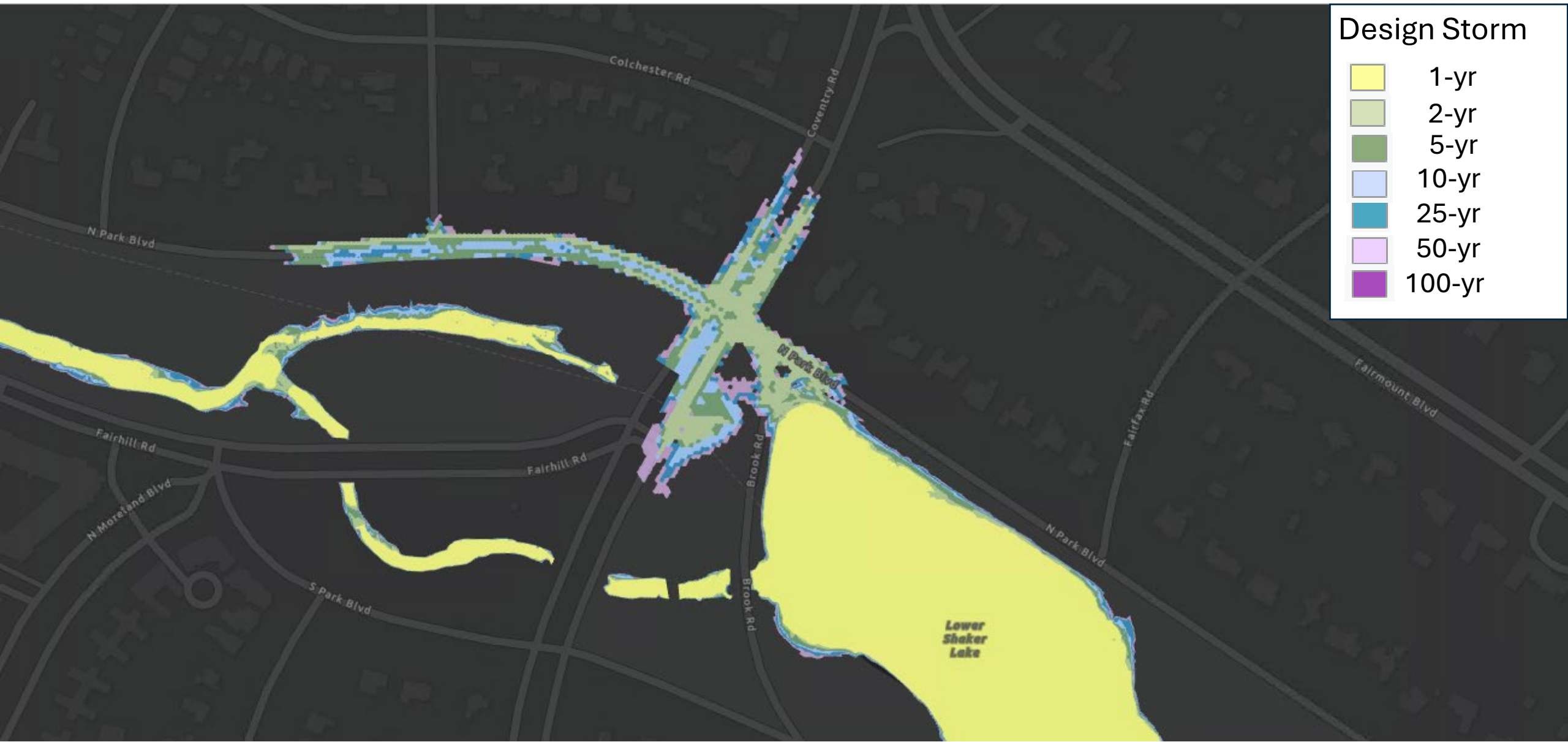
Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



S1: Existing, current conditions without Horseshoe Dam
50-yr inundation (4.7" 24-hrs.)

2-Dimensional Mesh Stormwater Modeling

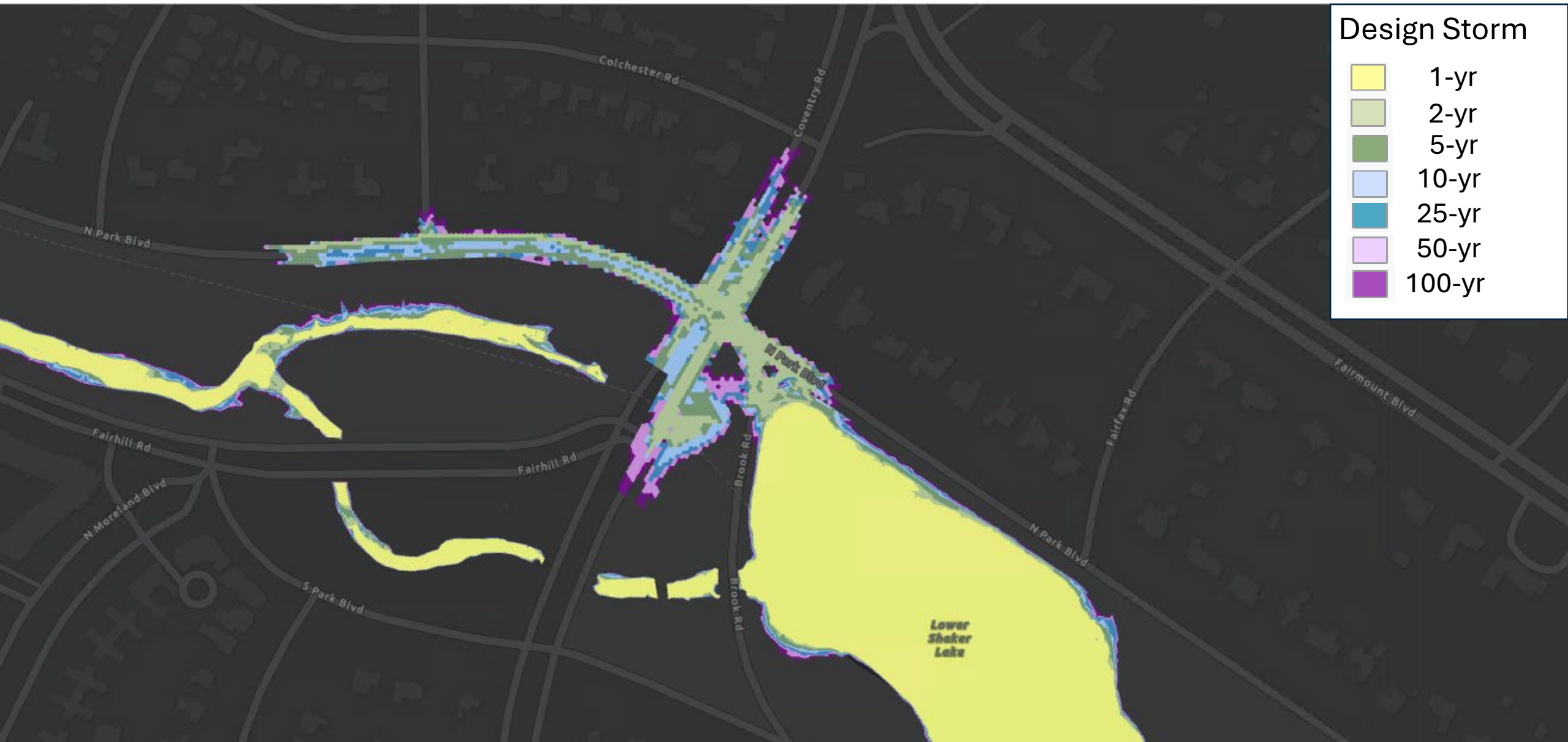
Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



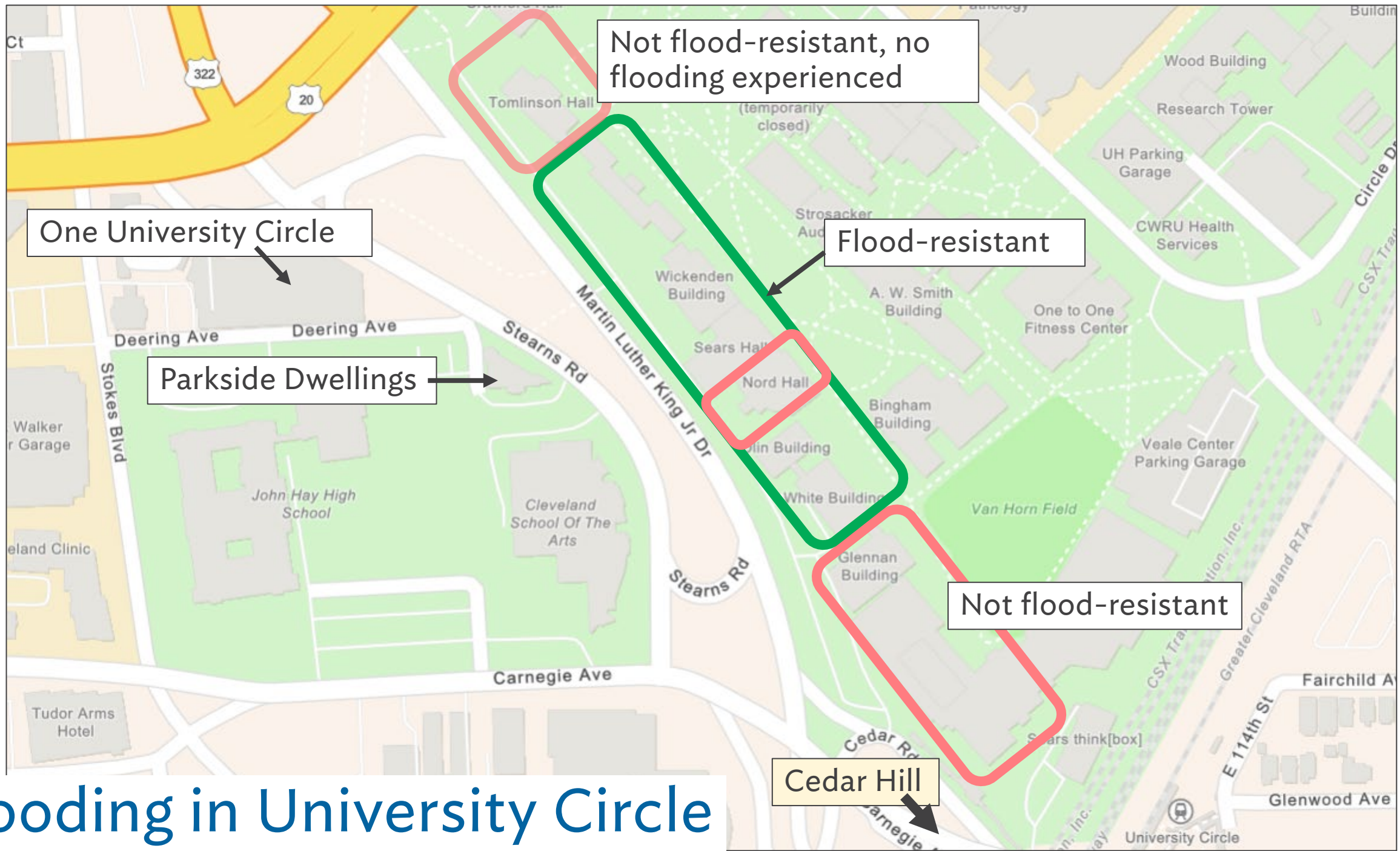
S1: Existing, current conditions without Horseshoe Dam
100-yr inundation (5.3" 24-hrs.)

2-Dimensional Mesh Stormwater Modeling

Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



Flooding in University Circle

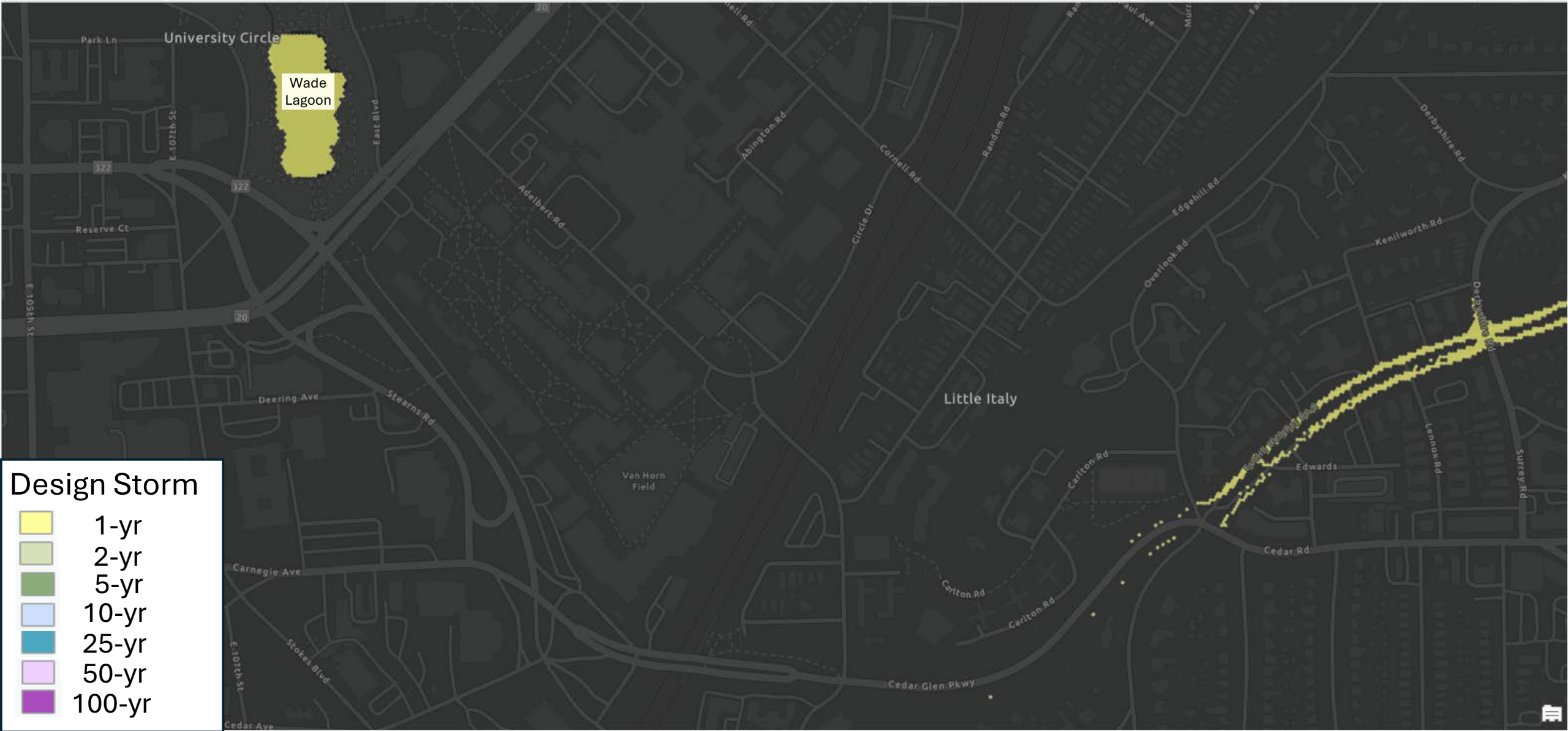


S1: Existing, current conditions without Horseshoe Dam

1-yr inundation (1.9" 24-hrs)

2-Dimensional Mesh Stormwater Modeling

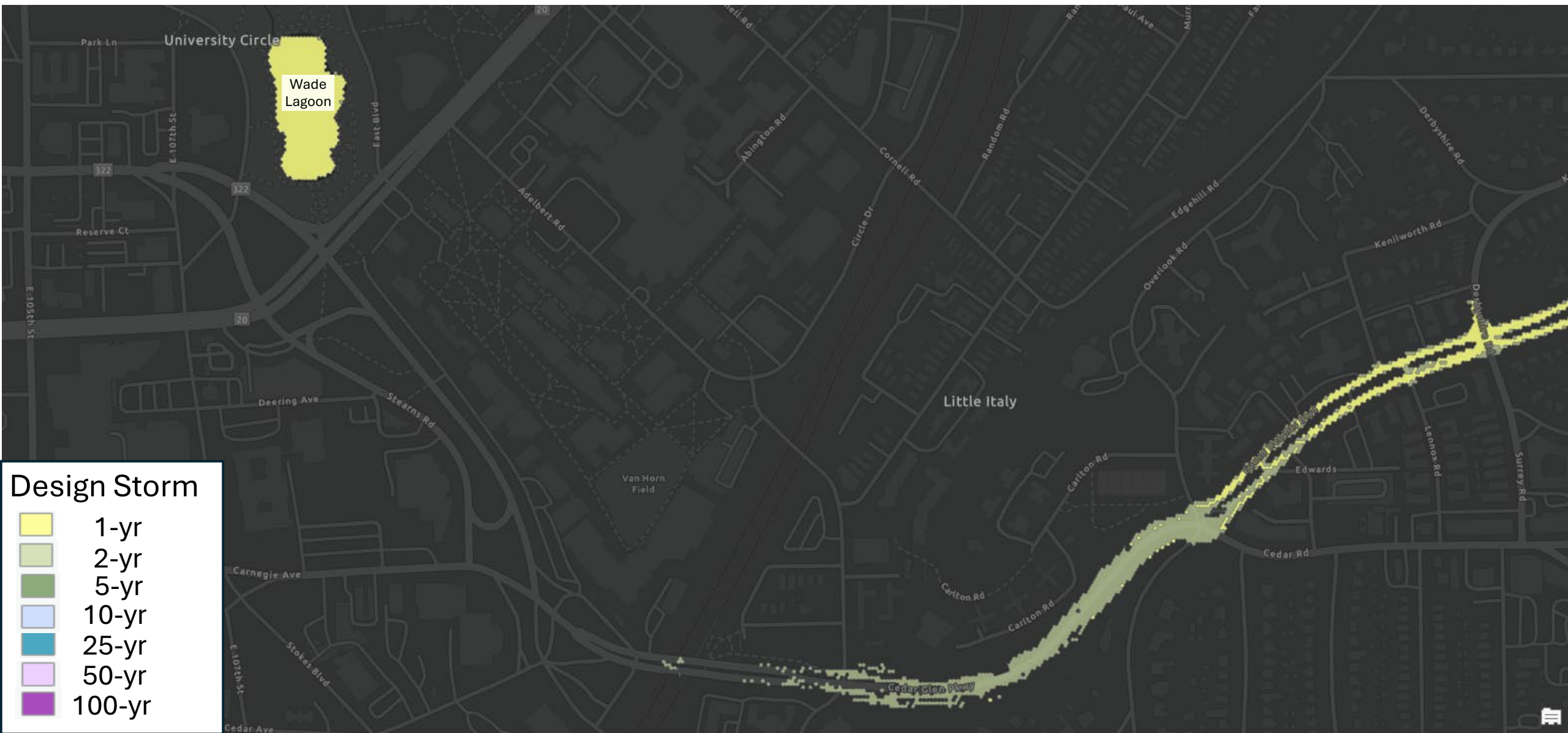
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S1: Existing, current conditions without Horseshoe Dam
2-yr inundation (2.3" 24-hrs)

2-Dimensional Mesh Stormwater Modeling

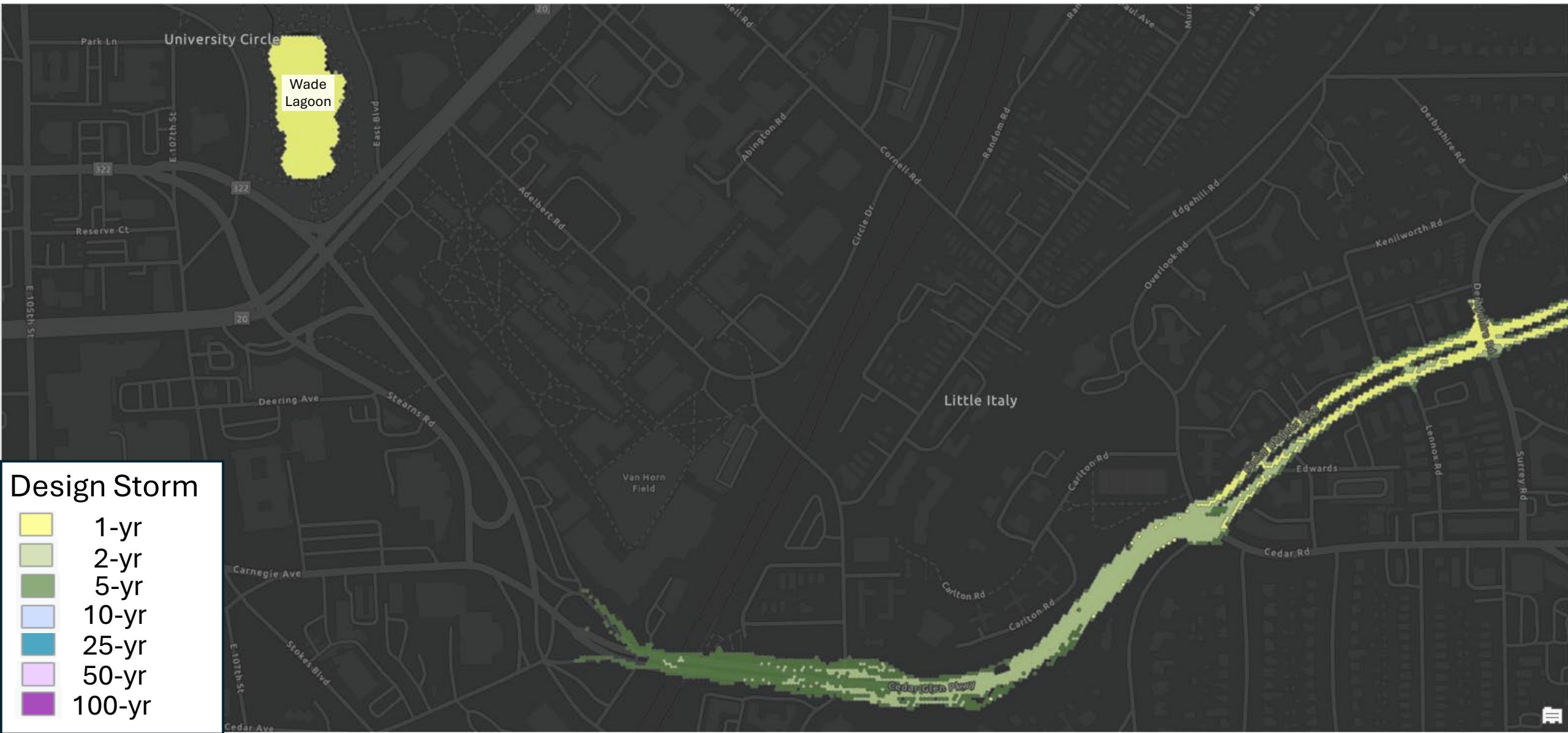
Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



S1: Existing, current conditions without Horseshoe Dam
5-yr inundation (2.9" 24-hrs.)

2-Dimensional Mesh Stormwater Modeling

Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns

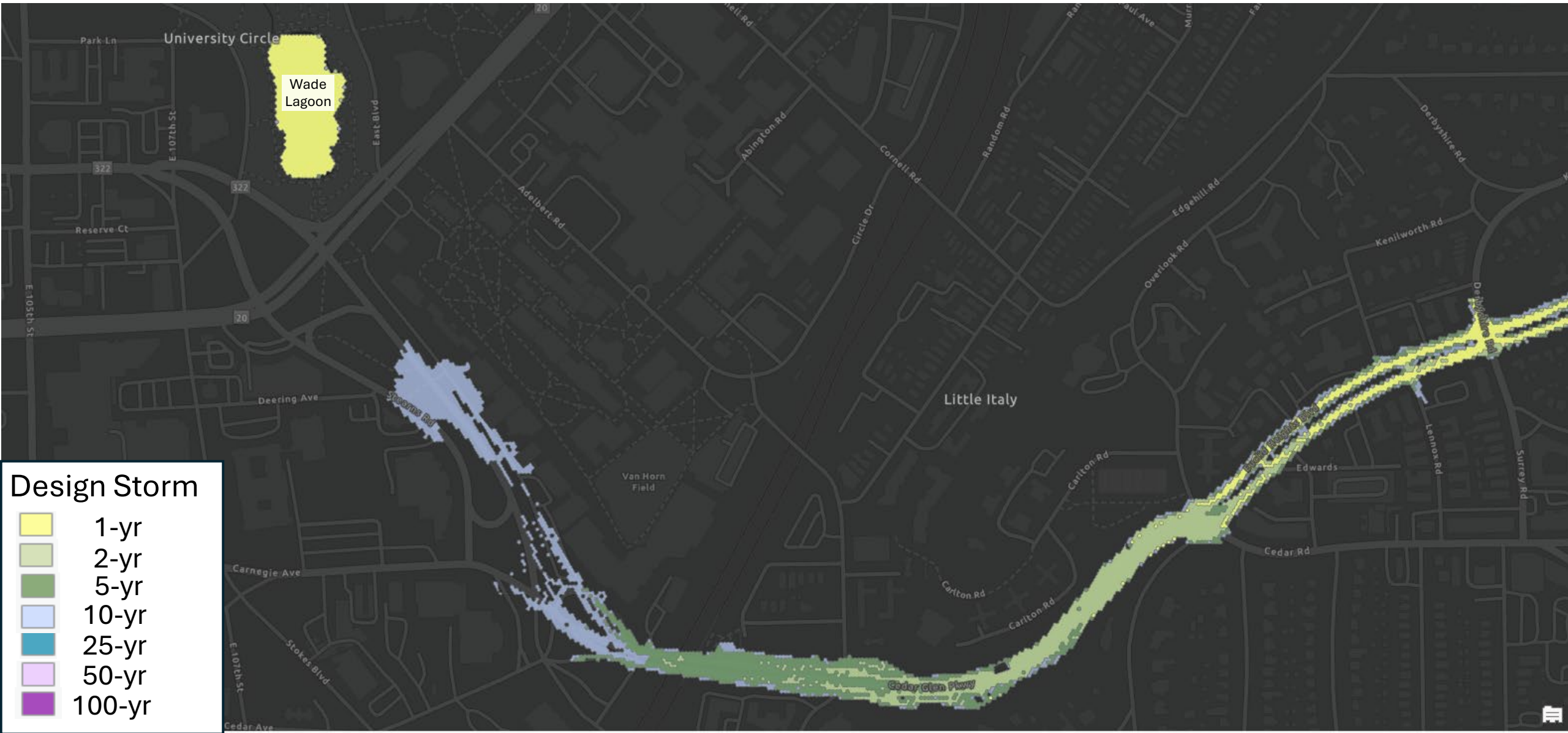


S1: Existing, current conditions without Horseshoe Dam

10-yr inundation (3.4" 24-hrs.)

2-Dimensional Mesh Stormwater Modeling

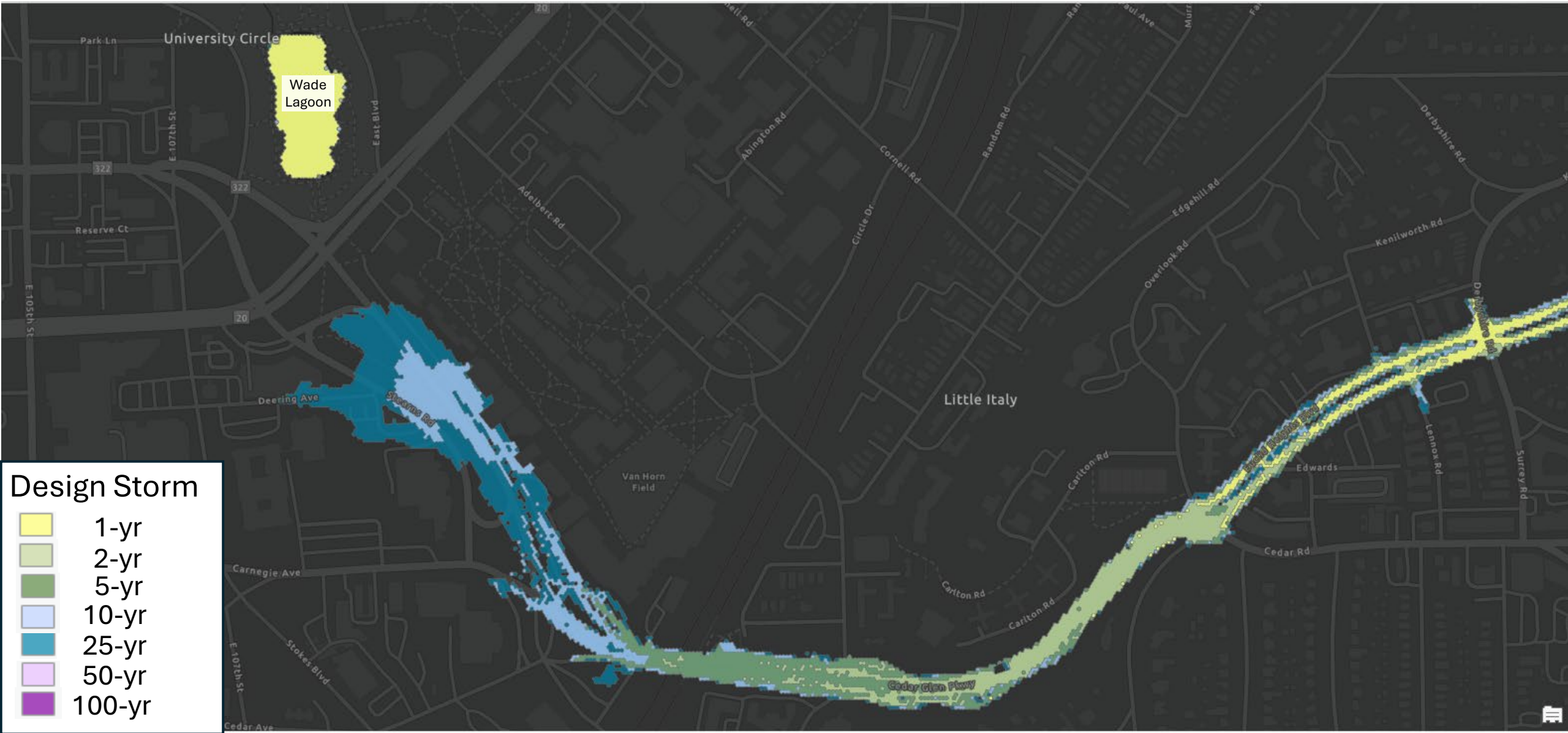
Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



S1: Existing, current conditions without Horseshoe Dam
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2-Dimensional Mesh Stormwater Modeling

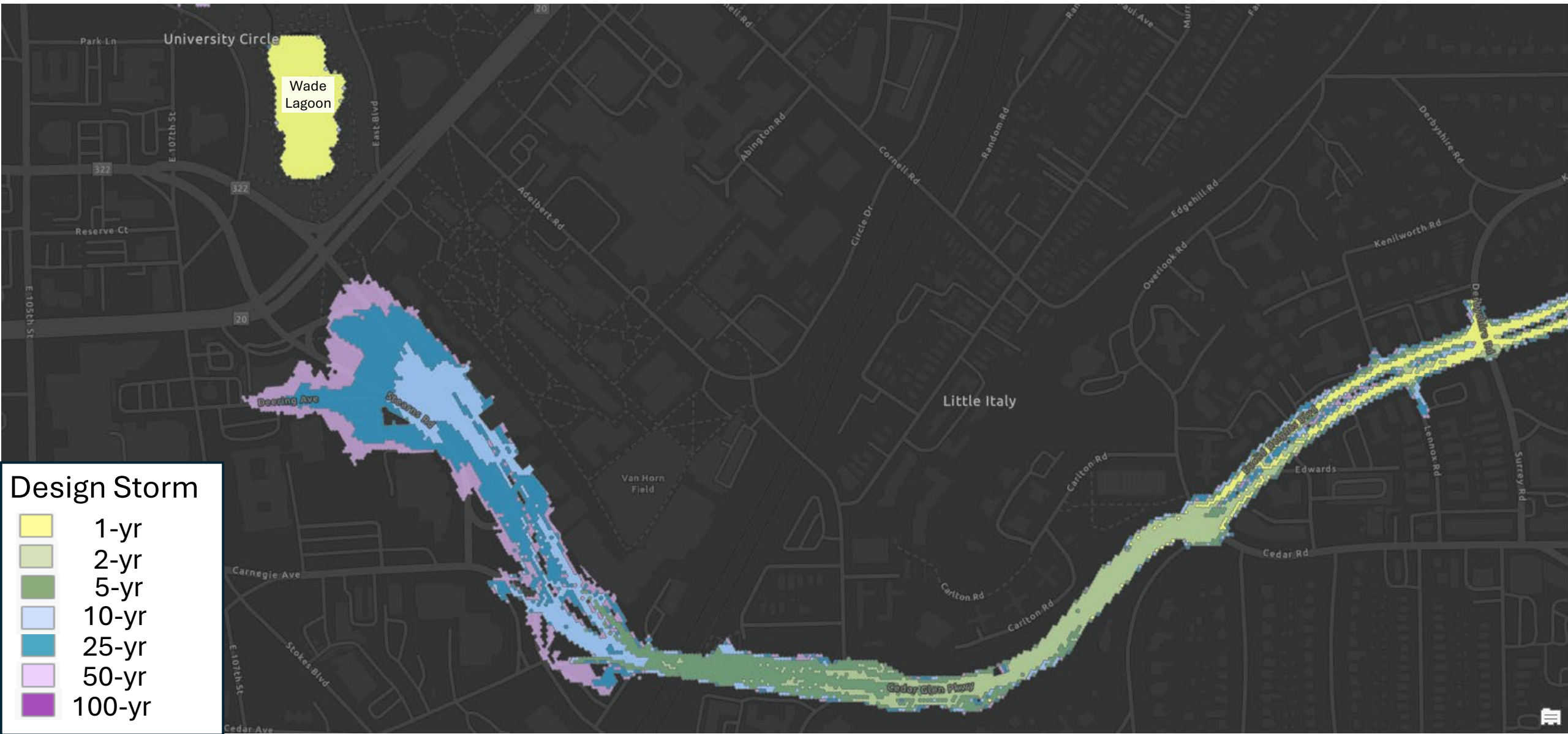
Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



S1: Existing, current conditions without Horseshoe Dam 50-yr inundation (4.7" 24-hrs.)

2-Dimensional Mesh Stormwater Modeling

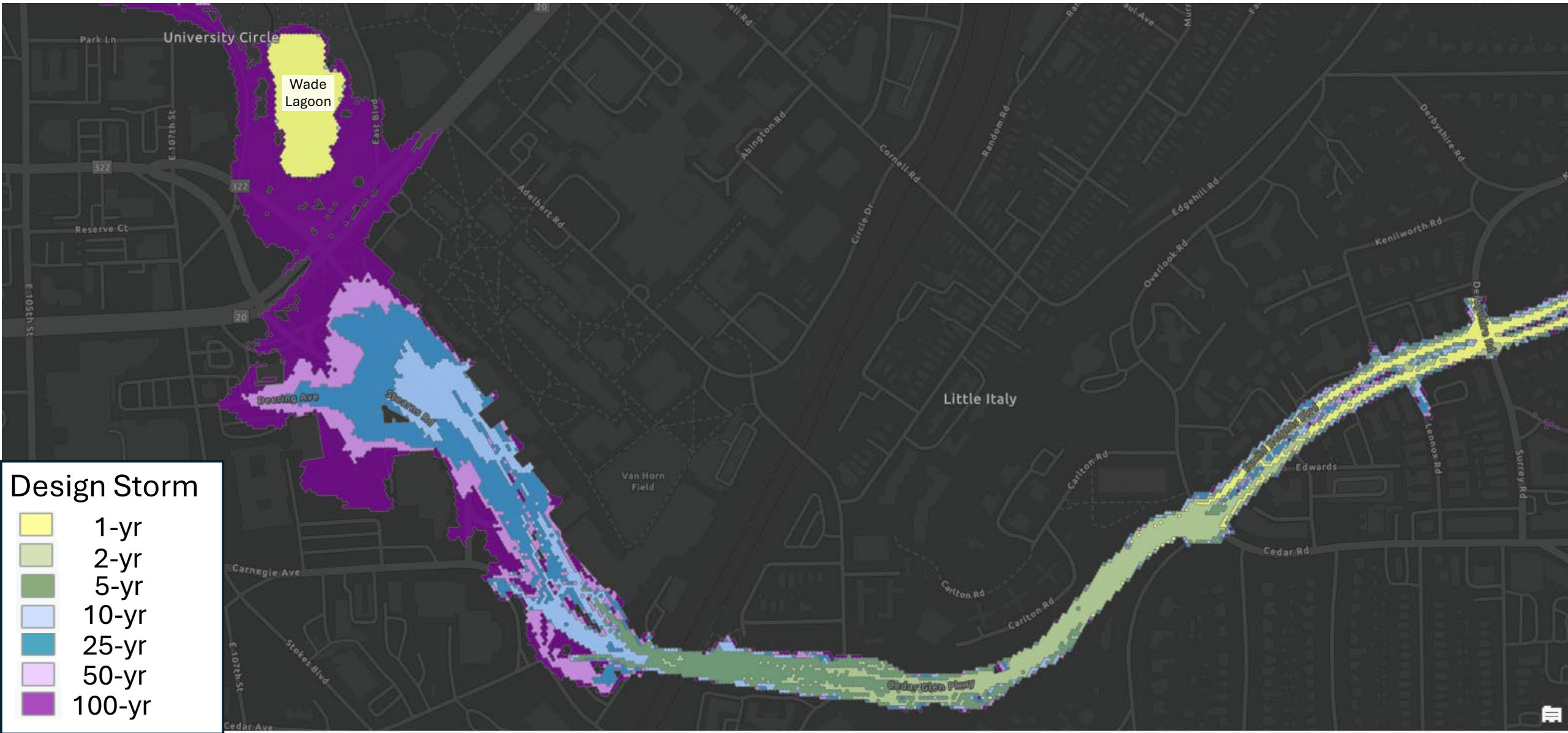
Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



S1: Existing, current conditions without Horseshoe Dam 100-yr inundation (5.3" 24-hrs.)

2-Dimensional Mesh Stormwater Modeling

Uses a grid-like structure to simulate how stormwater flows across a surface, accounting for two-dimensional flow patterns



Regional Stormwater Management Program

To address flooding and dam compliance:

- June 2021: District made the recommendation to remove Horseshoe Lake Dam and reconstruct Lower Lake Dam



Lower Shaker Lake Timeline

- 2021 Stormwater Masterplan findings
- 2023 Dam Reconstruction Pre-Design



Lower Shaker Lake Dam Reconstruction

- District began pre-design in 2023 on Lower Lake Dam Reconstruction

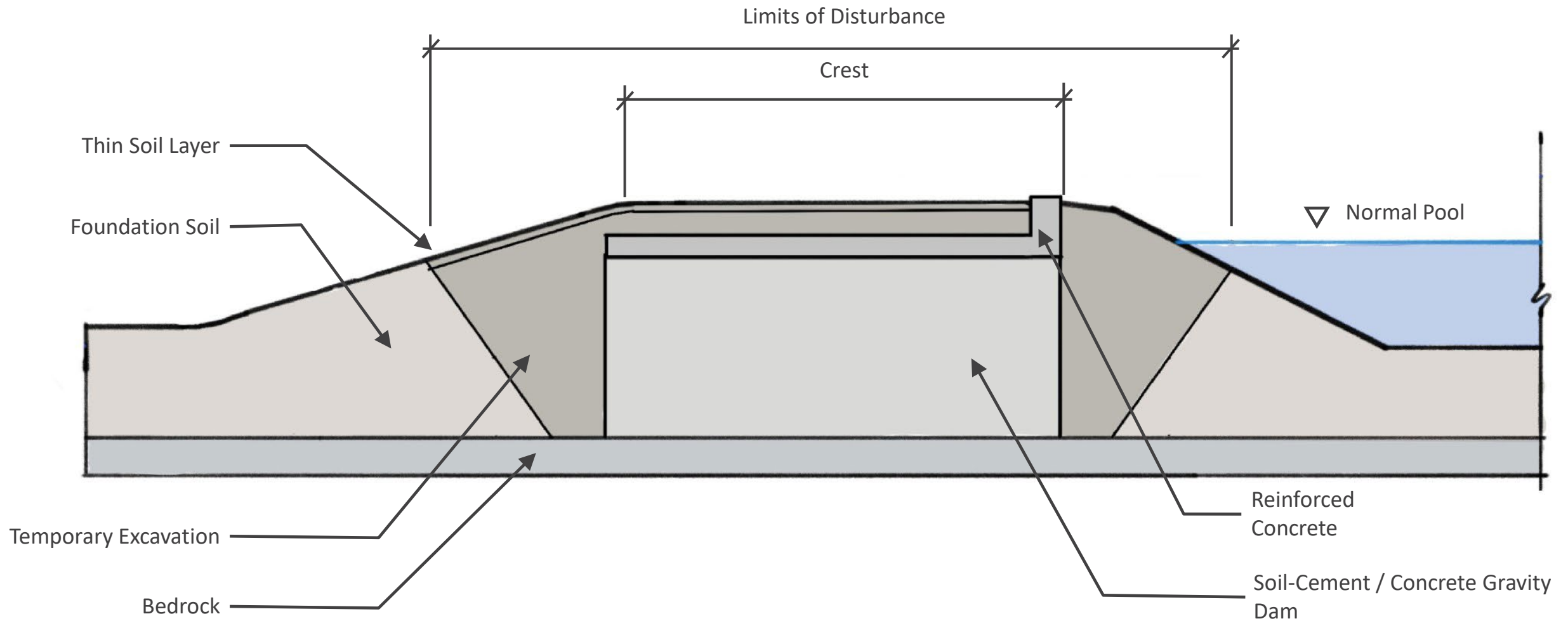


Lower Shaker Lake Dam Reconstruction

- District began pre-design in 2023 on Lower Lake Dam Reconstruction
- New design features to meet standards:
 - Concrete gravity dam



Concrete Gravity Dam*



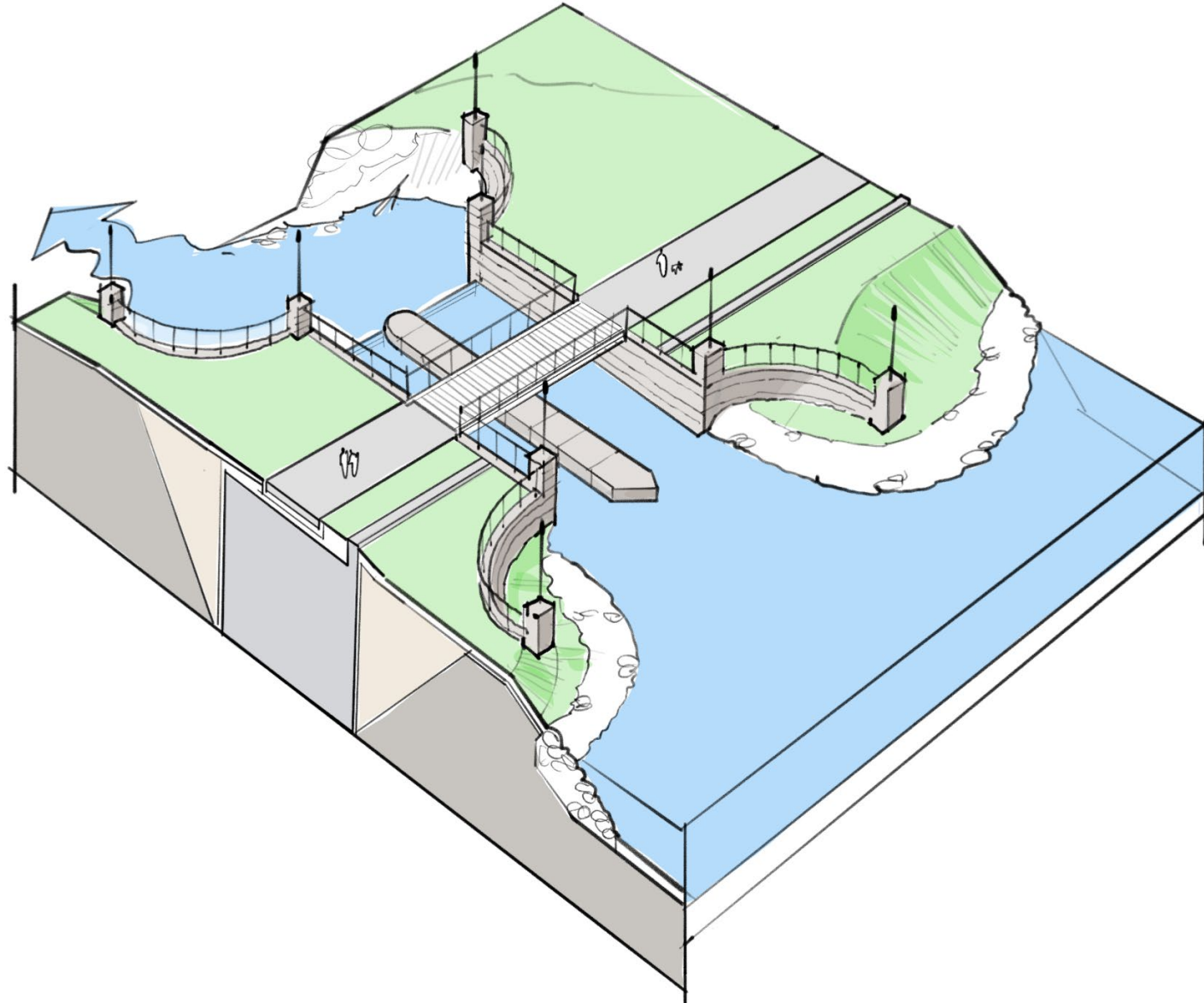
*PREVIOUSLY PRESENTED

Lower Shaker Lake Dam Reconstruction

- District began pre-design in 2023 on Lower Lake Dam Reconstruction
- New design features to meet standards:
 - Concrete gravity dam
 - Principal spillway rebuild



Reconstructed Principal Spillway



**Northeast Ohio
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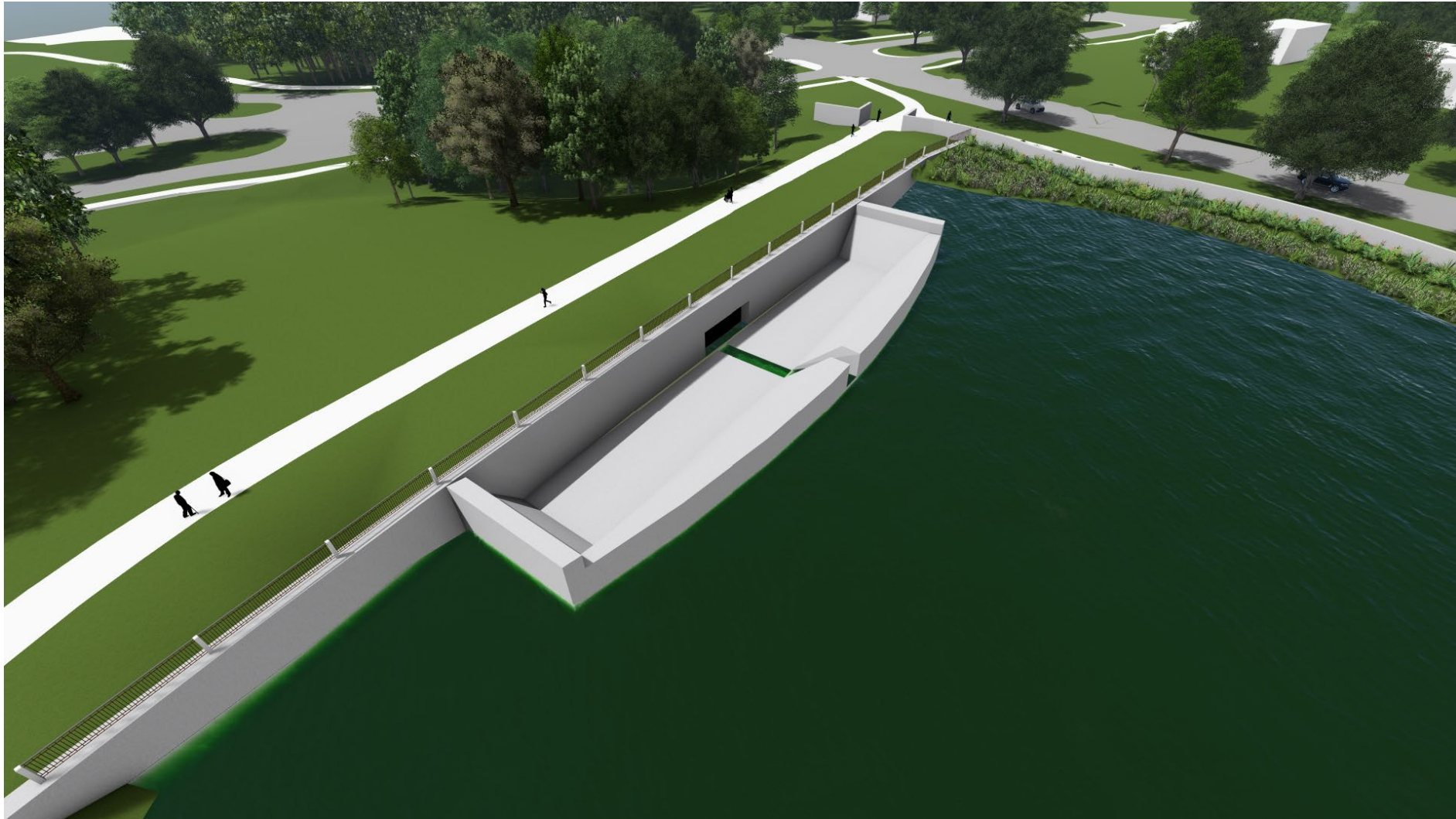
Lower Shaker Lake Dam Reconstruction

- District began pre-design in 2023 on Lower Lake Dam Reconstruction
- New design features to meet standards:
 - Concrete gravity dam
 - Principal spillway rebuild
 - Very large auxiliary spillway



Dam: What will it look like?

(slide from 2024 outreach)*



*PREVIOUSLY
PRESENTED

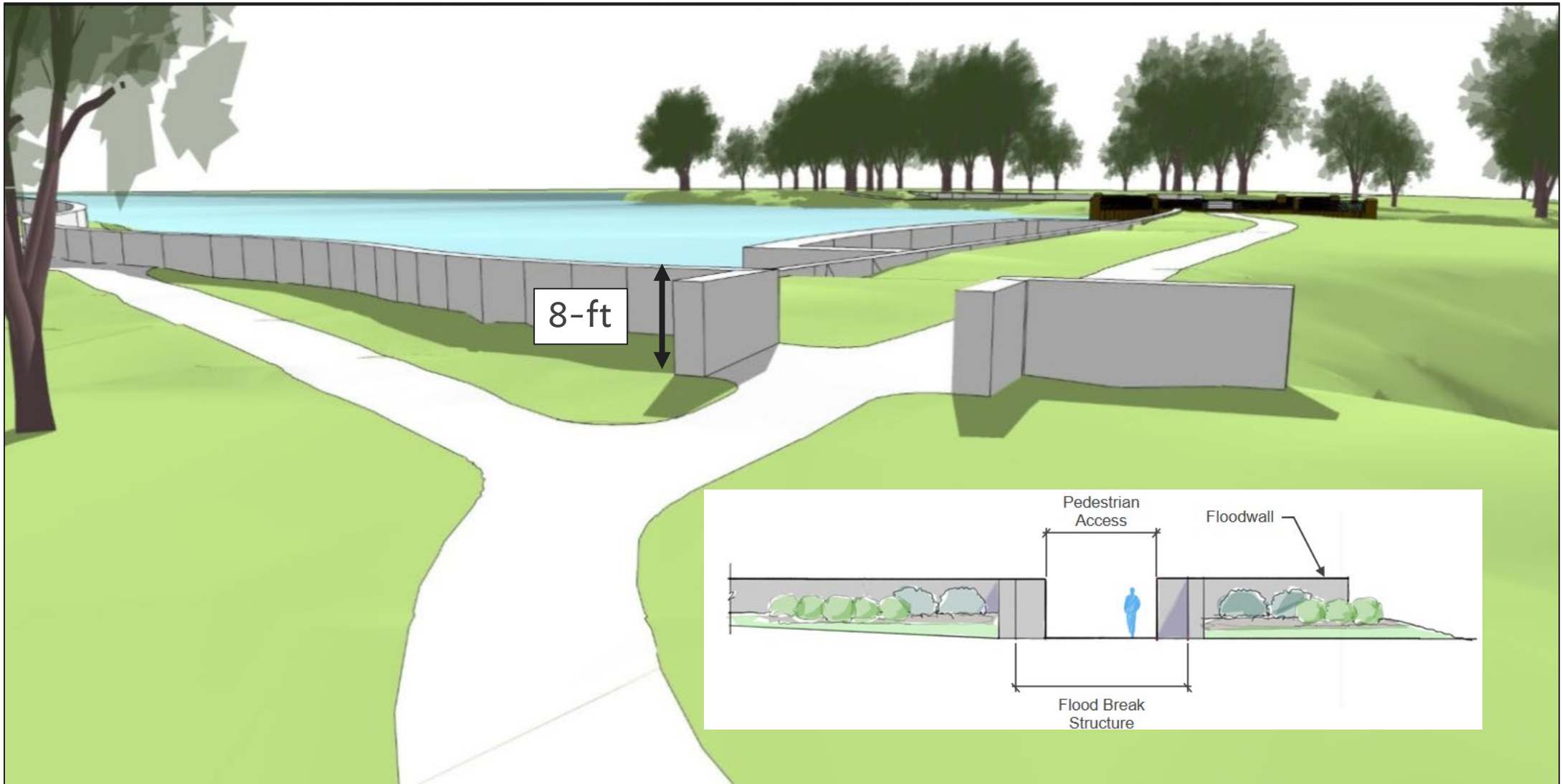
Lower Shaker Lake Dam Reconstruction

- District began pre-design in 2023 on Lower Lake Dam Reconstruction
- New design features to meet standards:
 - Gravity dam
 - Principal spillway rebuild
 - Very large auxiliary spillway
 - Floodwalls



Dam: What will it look like?

(draft rendering of flood control walls)



Lower Shaker Lake Timeline

- 2021 Stormwater Masterplan findings
- 2023 Dam Reconstruction Pre-Design
- Updated information and analysis
 - Additional Culvert in University Circle Study
 - Model updates



During pre-design, new information continued to be refined...

- Modeling updates, and more data analysis
- Capacity improvements downstream within University Circle culvert



Updated model

- Enhancements to model inputs
- More local storm sewers and connections added
- Used recent storms to calibrate revised model
- Additional stream flow monitors and level sensors

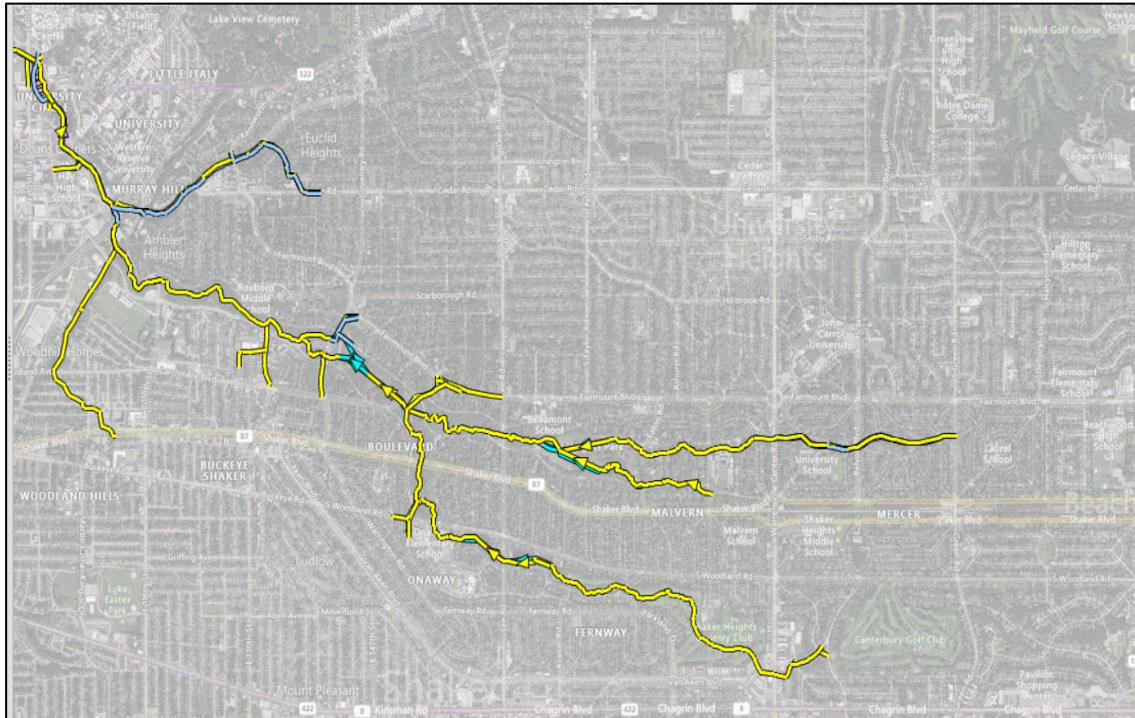
Level Monitor at South Woodland Road Crossing



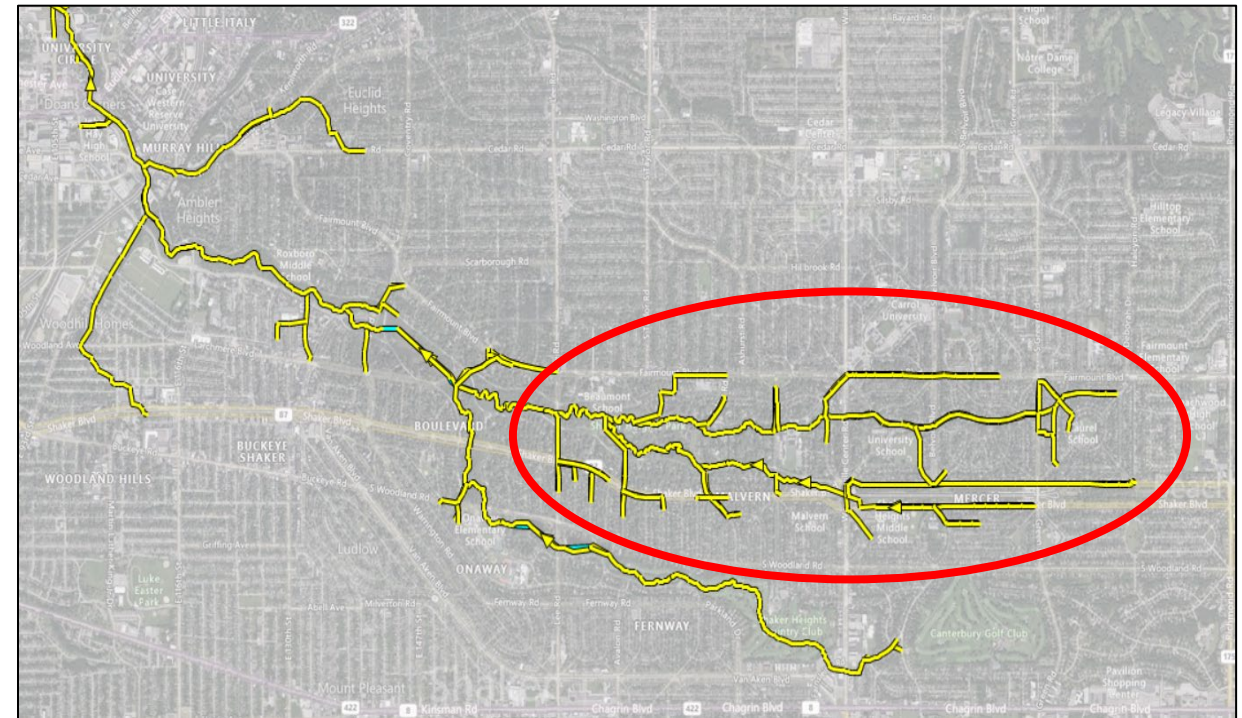
Doan Brook Channel



2021 modeled drainage network



2024-25 modeled drainage network



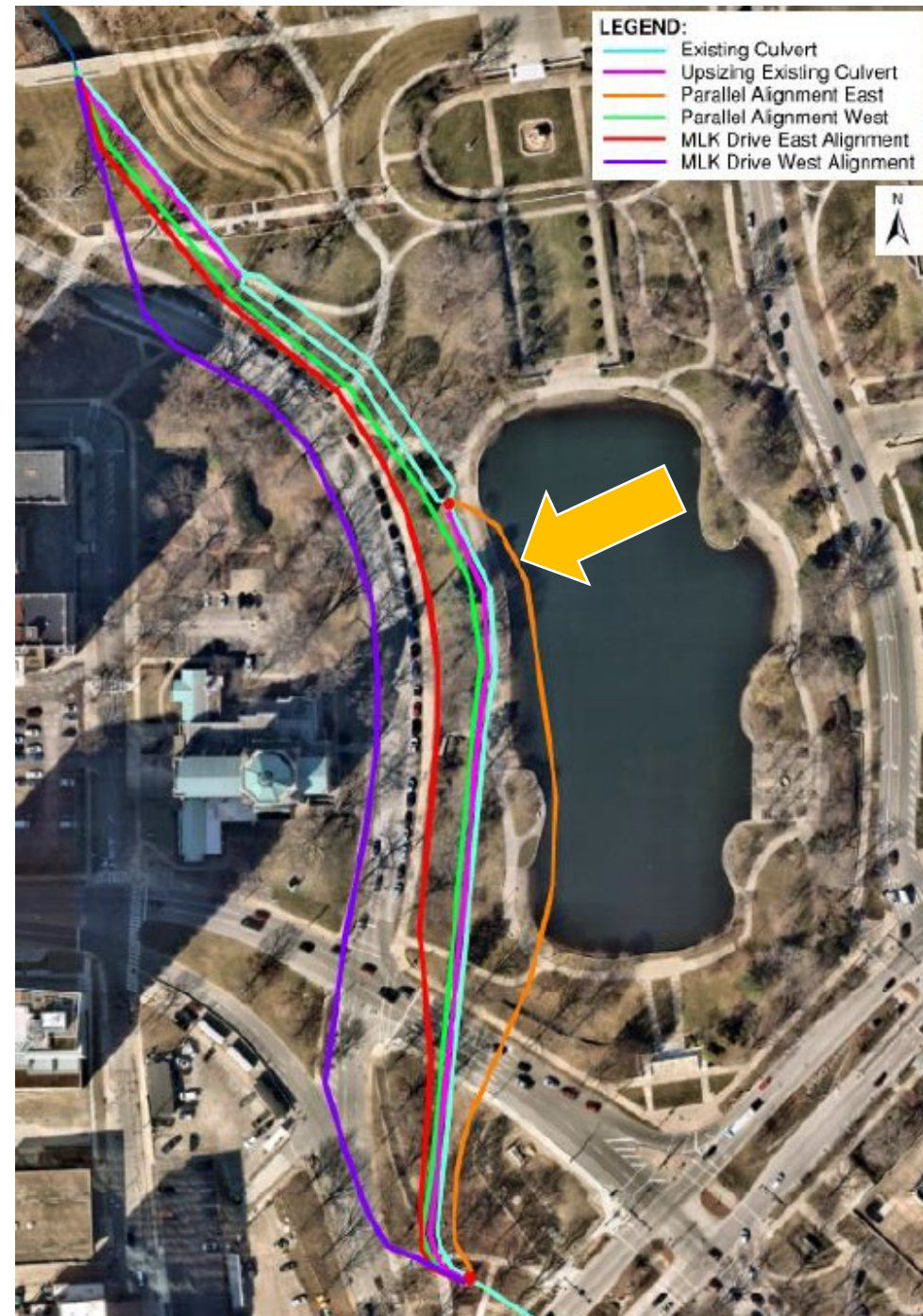
Updated model

- Upgraded our model inputs
 - More local sewers and connections added
 - Used recent storms to calibrate model
 - Additional flow monitors and level sensors
- Upgraded our model method (shown in earlier slides)
 - 2-Dimensional model- for detail on depth, direction, duration of flooding
 - Improves understanding of how and where the flooding happens



Feasibility Study: University Circle Culvert Conveyance

- Conducted a feasibility study for alignment of added conveyance, or culvert capacity (*image right*)
- Knew we needed this, did not see a clear way forward previously (2021)
- Opportunity arose with Cleveland Museum of Art (2024)
- No interaction with Wade Lagoon hydraulically



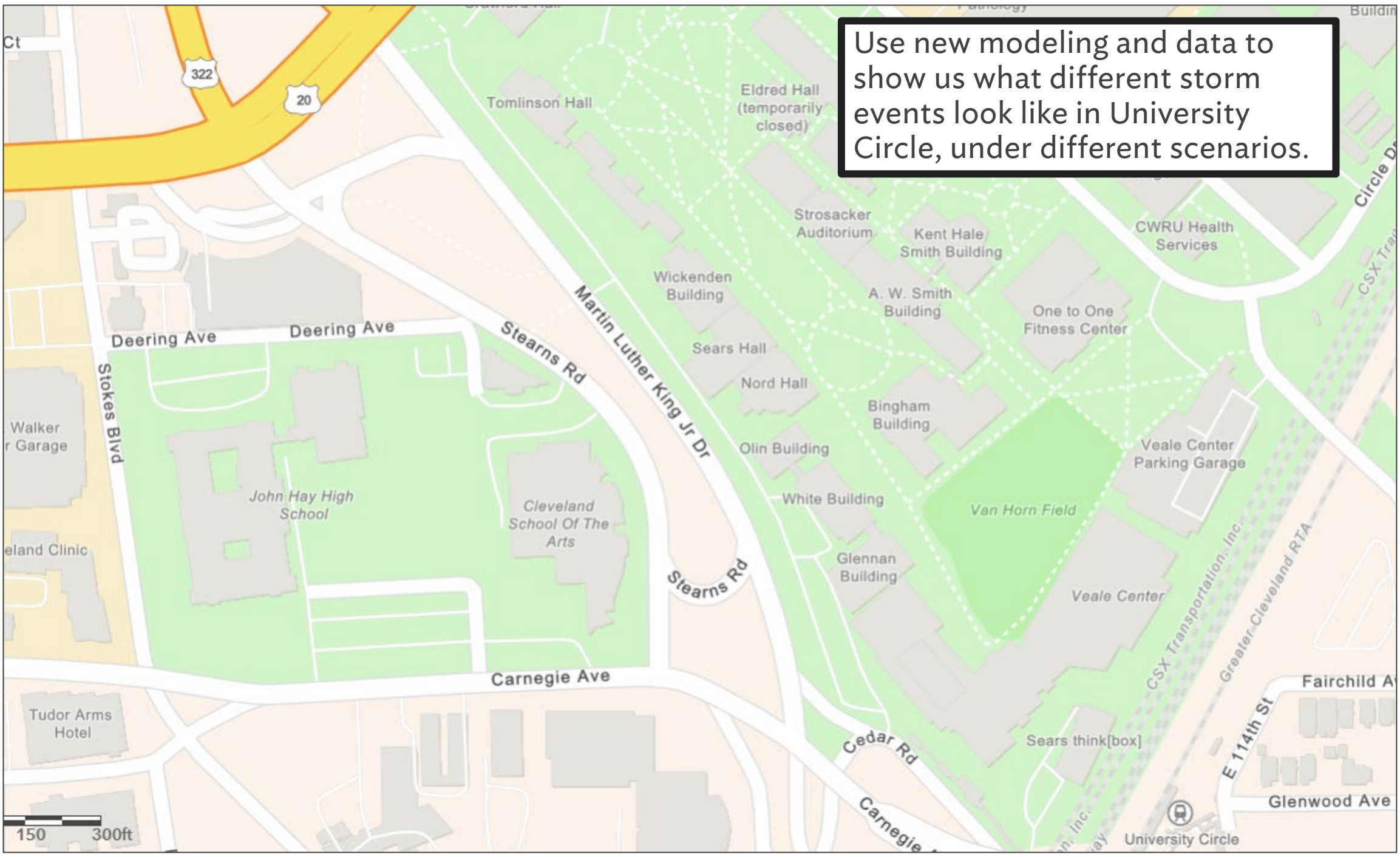
With this new information

- Ran the new, updated model with added University Circle culvert flow routing

We will now walk through that analysis.



Use new modeling and data to show us what different storm events look like in University Circle, under different scenarios.



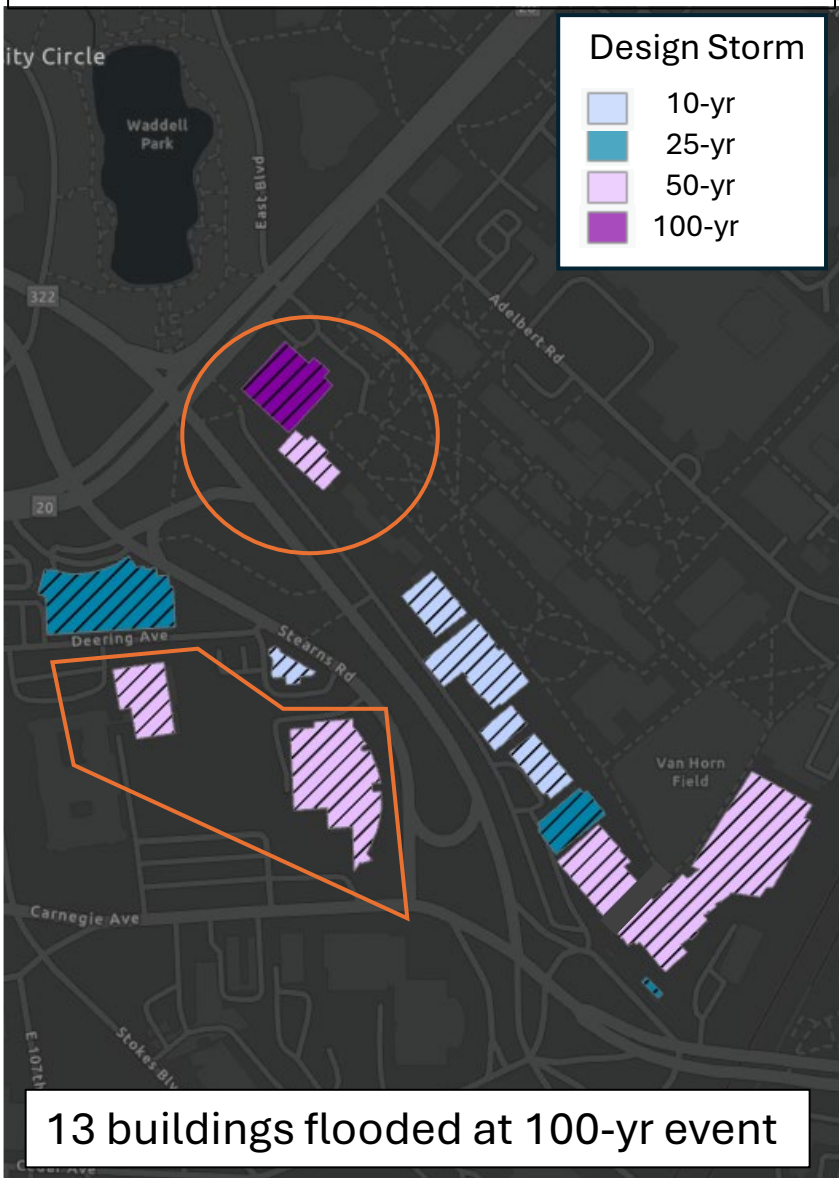
Three modeling scenarios

1. With existing Lower Lake Dam
2. With added University Circle culvert and no Lower Lake Dam
3. With added University Circle culvert and new Lower Lake Dam (reconstructed)

All scenarios assume no Horseshoe Lake Dam

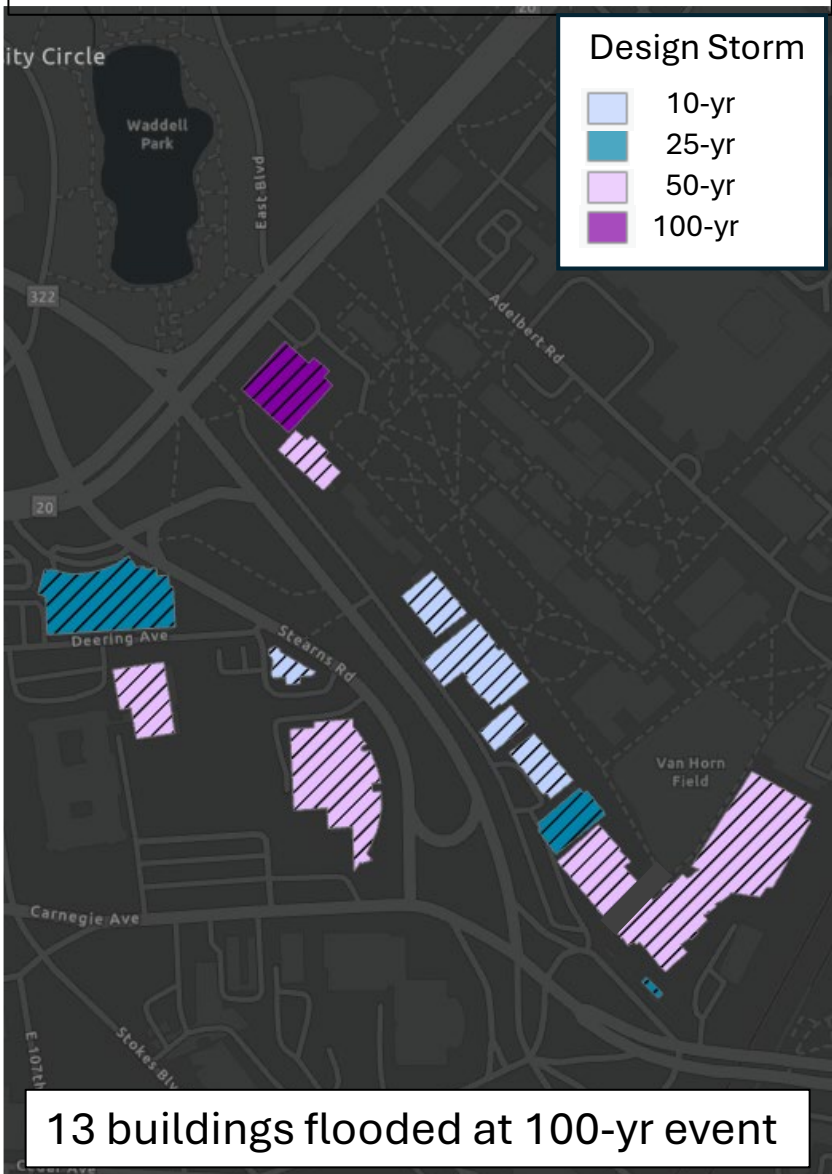


1: No University Circle conveyance,
Existing Lower Lake Dam

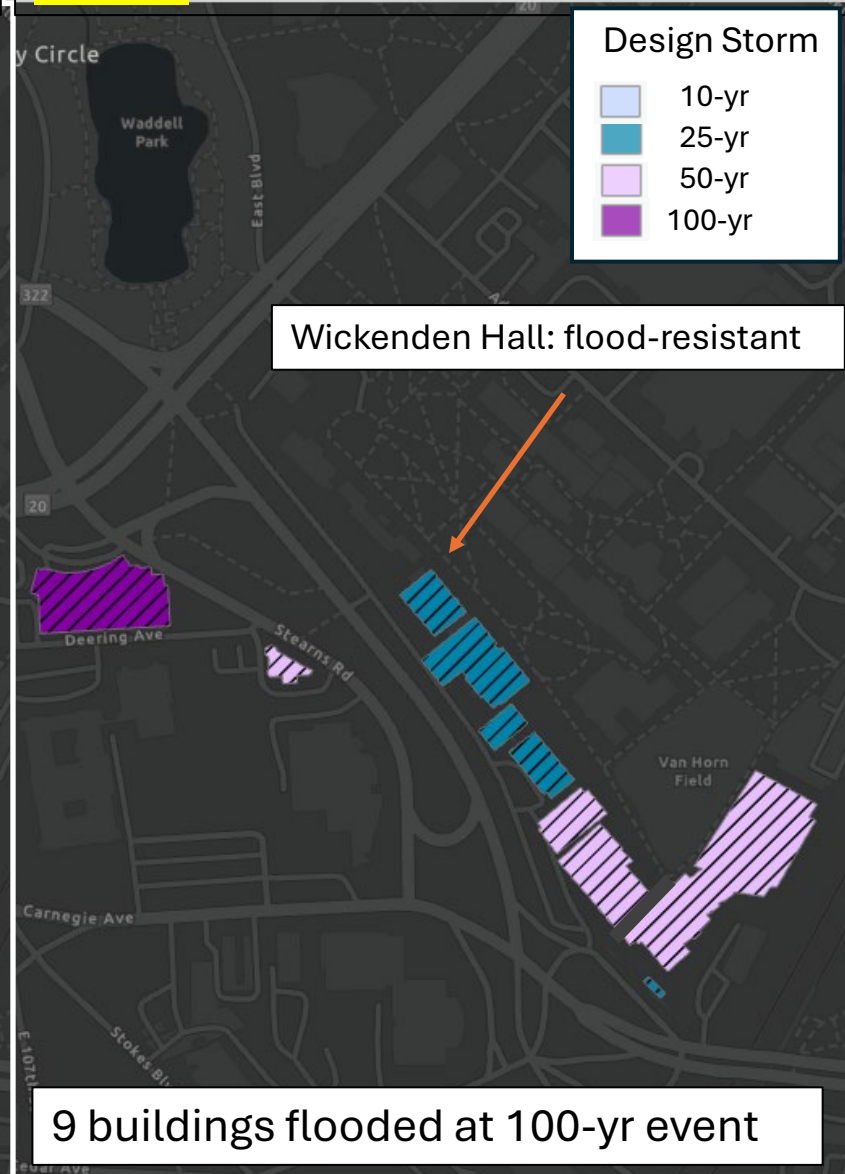


All scenarios assume Horseshoe Lake dam is removed

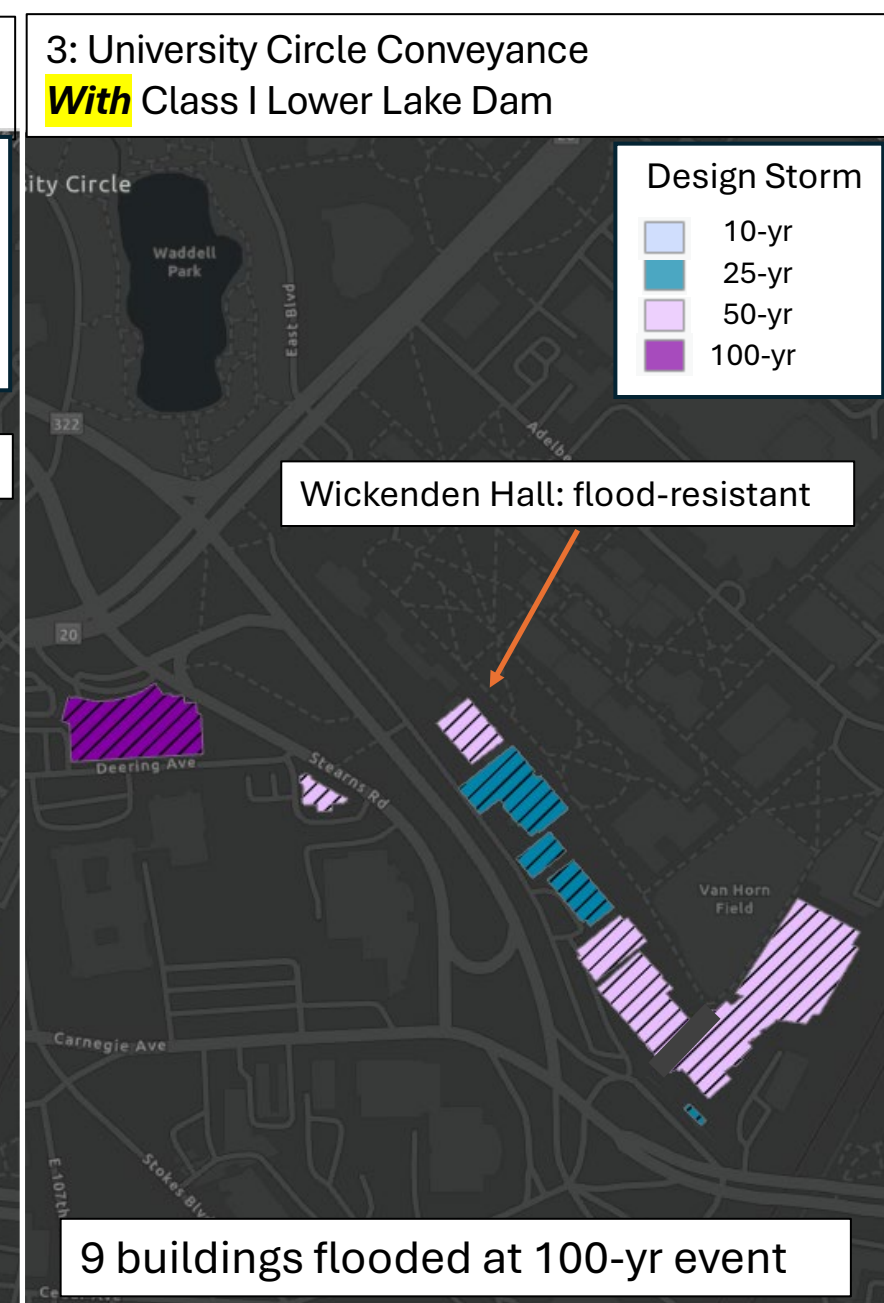
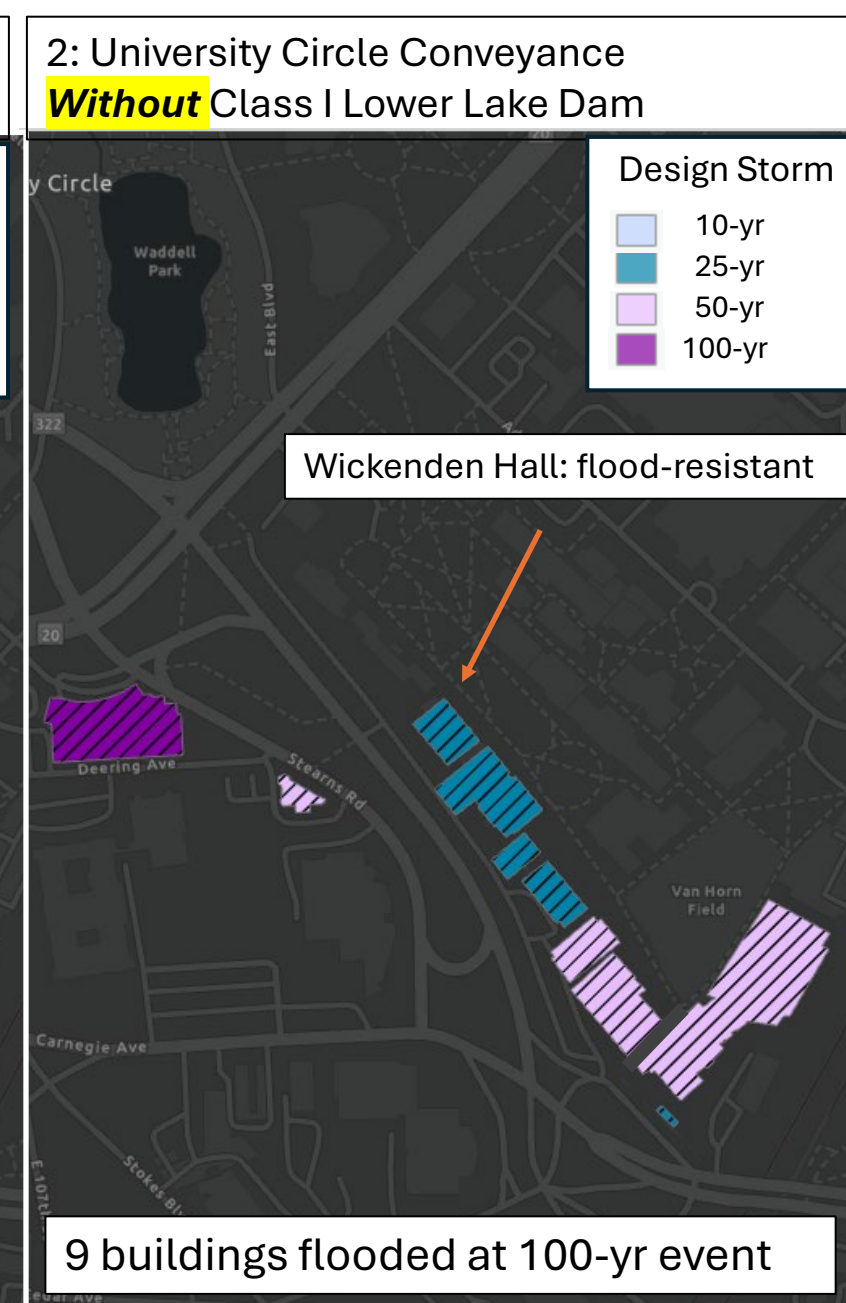
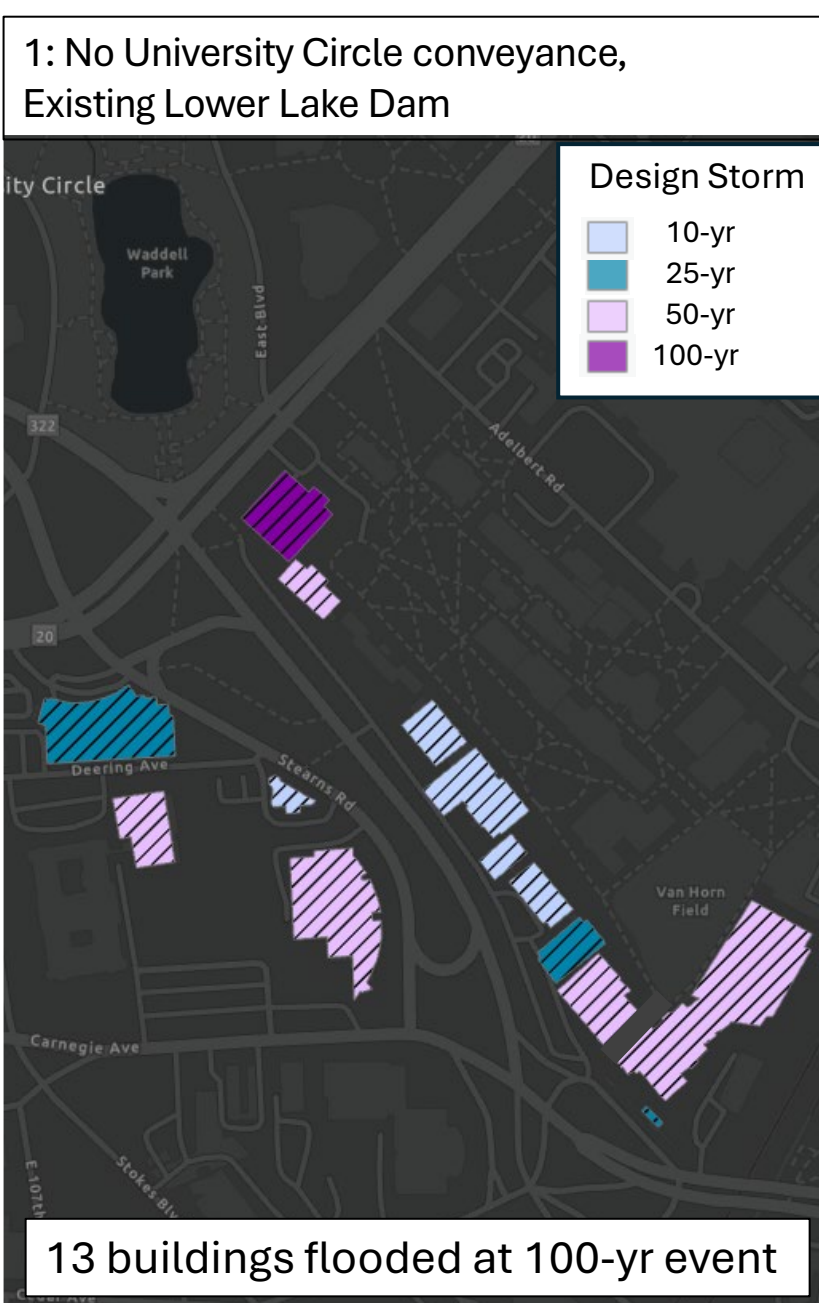
1: No University Circle conveyance,
Existing Lower Lake Dam



2: University Circle Conveyance
Without Class I Lower Lake Dam



All scenarios assume Horseshoe Lake dam is removed



All scenarios assume Horseshoe Lake dam is removed

Findings

Flooding in University Circle:

- Results indicate that the added University Circle culvert conveyance, not the Lower Lake Dam, is what improves University Circle flooding conditions



Findings

Flooding at Lower Lake:

- During 100-yr storm event, flooding near Lower Lake on North Park and Coventry Roads can be resolved with either a reconstructed Class I Dam or dam removal and restored stream channel



Additional Considerations

- Ecological impact of dams to water quality
- On-going maintenance and operation costs of Class 1 dam
- Insurance and liability of Cities as dam operators



Lower Shaker Lake Timeline

- 2021 Stormwater Masterplan findings
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Updated recommendation

Northeast Ohio Regional Sewer District, to best align with Programmatic Purpose:

- Recommends removal of the Class I high hazard dam at Lower Shaker Lake and restoration of Doan Brook
- Will pursue installation of the University Circle additional culvert conveyance



Cost Comparison – Dam Reconstruction vs. Dam Removal & Stream Restoration Estimates

| | Dam Reconstruction | Dam Removal & Stream Restoration |
|--|---------------------|----------------------------------|
| Professional Design Services | \$8,700,000 | \$6,000,000 |
| BASE CONSTRUCTION ESTIMATE | \$21,195,122 | \$19,494,384 |
| Construction Contingencies & Escalation | \$13,468,000 | \$12,368,992 |
| SUB-TOTAL Project Costs | \$43,363,122 | \$37,863,376 |
| Sediment Removal in Lower Lake* | \$12,000,000 | \$0 |
| Improvements at Coventry and Fairhill crossings* | \$0 | \$7,383,725 |
| TOTAL PROJECT COSTS | \$55,363,122 | \$45,247,101 |

Includes management of all sediment in lake.

Summary

- 2021 Stormwater Master Plan Recommendation
- 2023–2024 Culvert Feasibility Study
- 2024 Additional Culvert Alignment Confirmed
- 2025 Lower Lake Dam Reconstruction Pre-Design
- Current: Recommendation to remove Lower Lake Dam



Next Steps

- Continue outreach and discussion of Lower Lake Dam with cities and residents
- Continue University Circle culvert pre-design





PUBLIC EVENTS

Lower Shaker Lake Project

WEBINAR

August 19

6:00-7:30 p.m.

Registration required
at the link below:

IN-PERSON

August 20

11 a.m-1 p.m.

and 5-7 p.m.

Lee Road Library

neorsd.org/LowerLake

 **NEORS**D

For more updates and information

- neorsd.org/LowerLake
 - askus@neorsd.org
- Main Contact:
 - Cisco Rivera, Watershed Team Leader,
RiveraF@neorsd.org



Q&A